

# **S**T. LAWRENCE-LEWIS COUNTIES BOCES

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## ***FINANCIAL STATEMENTS***

June 30, 2025



# Table of Contents

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## ST. LAWRENCE-LEWIS COUNTIES BOCES

INDEPENDENT AUDITOR'S REPORT	1
MANAGEMENT'S DISCUSSION AND ANALYSIS	5
AUDITED BASIC FINANCIAL STATEMENTS	22
STATEMENT OF NET POSITION - GOVERNMENTAL ACTIVITIES	22
STATEMENT OF ACTIVITIES AND CHANGES IN NET POSITION - GOVERNMENTAL ACTIVITIES	23
BALANCE SHEET – GOVERNMENTAL FUNDS	24
RECONCILIATION OF GOVERNMENTAL FUNDS BALANCE SHEET TO STATEMENT OF NET POSITION	25
STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS	26
RECONCILIATION OF GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES TO STATEMENT OF ACTIVITIES	27
STATEMENT OF FIDUCIARY NET POSITION	29
STATEMENT OF CHANGES IN FIDUCIARY NET POSITION	30
NOTES TO AUDITED BASIC FINANCIAL STATEMENTS	31
REQUIRED SUPPLEMENTARY INFORMATION	85
SCHEDULE OF CHANGES IN THE BOCES' TOTAL OPEB LIABILITY AND RELATED RATIOS	85
SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET (NON-GAAP) BASIS AND ACTUAL – GENERAL FUND	86
SCHEDULE OF THE BOCES' PROPORTIONATE SHARE OF THE NET PENSION ASSET (LIABILITY) – NYSLRS PENSION PLAN	88
SCHEDULE OF THE BOCES' CONTRIBUTIONS – NYSLRS PENSION PLAN	89

SUPPLEMENTARY INFORMATION	90
SCHEDULE OF CHANGE FROM ADOPTED BUDGET TO FINAL BUDGET – GENERAL FUND	90
ANALYSIS OF ACCOUNT A431 SCHOOL DISTRICTS	91
SCHEDULE OF CAPITAL PROJECTS FUND – PROJECT EXPENDITURES AND FINANCING RESOURCES	92
NET INVESTMENT IN CAPITAL ASSETS	93
INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH <i>GOVERNMENT AUDITING STANDARDS</i>	94

## **INDEPENDENT AUDITOR'S REPORT**

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### **BOARD OF EDUCATION ST LAWRENCE-LEWIS COUNTIES BOCES**

#### **Report on the Audit of the Financial Statements**

##### **Opinions**

We have audited the accompanying financial statements of the governmental activities and each major fund of St. Lawrence-Lewis Counties BOCES as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the BOCES' basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the St. Lawrence Lewis Counties BOCES, as of June 30, 2025, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

##### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the St. Lawrence Lewis Counties BOCES and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

##### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about St. Lawrence Lewis Counties BOCES's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### **Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of St. Lawrence Lewis Counties BOCES's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about St. Lawrence Lewis Counties BOCES's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

## **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis (pages 5-21), Schedule of Changes in the BOCES' Total OPEB Liability and Related Ratios (page 85), Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget (Non-GAAP) Basis and Actual – General Fund (page 86-87), Schedule of the BOCES' Proportionate Share of the Net Pension Asset (Liability) – NYSLRS Pension Plan (page 88), and Schedule of the BOCES' Contributions – NYSLRS Pension Plan (page 89) be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

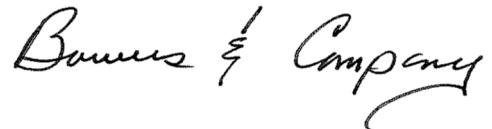
## ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise St. Lawrence-Lewis Counties BOCES' basic financial statements. The Schedule of Change from Adopted Budget to Final Budget – General Fund, Analysis of Account A431 School Districts, Schedule of Capital Projects Fund – Project Expenditures and Financing Resources, and Net Investment in Capital Assets (pages 90-93) are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America.

In our opinion, the Schedule of Change from Adopted Budget to Final Budget – General Fund, Analysis of Account A431 School Districts, Schedule of Capital Projects Fund – Project Expenditures and Financing Resources, and Net Investment in Capital Assets (pages 90-93) are fairly stated in all material respects in relation to the basic financial statements as a whole.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated October 13, 2025 on our consideration of the St. Lawrence-Lewis Counties BOCES' internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the St. Lawrence-Lewis Counties BOCES' internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering St. Lawrence-Lewis Counties BOCES' internal control over financial reporting and compliance.

A handwritten signature in black ink that reads "Bannus & Company". The signature is fluid and cursive, with "Bannus" on the left and "& Company" on the right, connected by a diagonal line.

Watertown, New York  
October 13, 2025

**MANAGEMENT'S DISCUSSION AND ANALYSIS**

June 30, 2025

**MANAGEMENT'S DISCUSSION AND ANALYSIS**

The following is a discussion and analysis of the St. Lawrence-Lewis Board of Cooperative Educational Services (BOCES) financial performance for the fiscal year ended June 30, 2025. This section is a summary of the BOCES' financial activities based on currently known facts, decisions, or conditions. It is also based on both the government-wide and fund-based financial statements. The results of the current year are discussed in comparison with the prior year, with an emphasis placed on the current year. This section is only an introduction and should be read in conjunction with the BOCES' financial statements, which immediately follow this section.

**ORGANIZATIONAL PURPOSE AND DETAILED MISSION**

The BOCES is formed, pursuant to New York State Education Law, by two or more school districts and a supervisory district for the purpose of providing various educational services on a cooperative or shared basis which services would either be economically unfeasible or duplicative for each school district to provide for itself. The State Legislature created Boards of Cooperative Educational Services in 1948 to operate as an extension of the public-school system.

This BOCES is a cooperative association of eighteen school districts, encompassing a land area of over 2,500 square miles in Upstate New York with administration offices located in the Village of Canton.

Member school districts participate in specific programs and services on a cost-sharing basis. In addition, they are eligible for state aid for all services they contract. The services that BOCES offers cover a wide spectrum of public education:

- Consolidated educational services and shared personnel, such as occupational, speech and physical therapists;
- Specialized curriculum, including career and technical education programs, and Special Education programs;
- Administrative support personnel;
- Technological support, such as the distance learning network, server hosting and end user computer support;
- Regional planning and coordination, which includes services such as the School Library System (an automated, computerized interlibrary loan system), and other programs and events, including Exploratory Enrichment programs and Title Grant coordination;
- Non-instructional support services, such as Cooperative Business Office support, Central School Food Management, print shop services and shared Human Resources support.

## ST. LAWRENCE-LEWIS COUNTIES BOCES

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### MANAGEMENT'S DISCUSSION AND ANALYSIS

June 30, 2025

### ORGANIZATIONAL PURPOSE AND DETAILED MISSION -

Continued

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One of the unique aspects of the BOCES operation is the high degree of client representation in planning and decision-making. This involvement assures that new services are developed to meet the specific needs of the component schools while maintaining efficiency and allow school districts to utilize state BOCES aid.

The component school districts that comprise the BOCES are as follows:

Brasher Falls	Hammond	Massena
Canton	Harrisville	Morristown
Clifton-Fine	Hermon-DeKalb	Norwood-Norfolk
Colton-Pierrepont	Heuvelton	Ogdensburg
Edwards-Knox	Lisbon	Parishville-Hopkinton
Gouverneur	Madrid-Waddington	Potsdam

### FINANCIAL HIGHLIGHTS

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The BOCES' total net position of governmental activities decreased \$6,049,450 during the fiscal year ended June 30, 2025, which represents a 2.57% decrease in net position, from fiscal year ended June 30, 2024. The majority of this decrease can be attributed to the net expense related to the BOCES' postemployment benefit obligation and related deferred outflows/inflows of resources.

Overall expenditures of \$82,648,538 exceeded revenues of \$81,756,617 by \$891,921 in the government wide financial statements before changes in other financing sources and uses and other changes in fund balances.

The BOCES funded \$423,499 in projects through capital outlay. These projects consisted of a welding lab expansion at Seaway Technical Center and renovating conference rooms and parking lots at the Educational Services Center.

The fund balance of the BOCES has increased to \$5,293,327 in 2025 from \$4,955,858 in 2024.

Among major funds, the General Fund had \$77,208,243 in revenues compared to \$71,500,348 in expenditures in fiscal year 2025. The General Fund also reported a net transfer out to the Capital Projects Fund of \$547,372. The General Fund does not retain operating surplus and any excess monies are refunded in the subsequent fiscal year to the component school districts. The amount to be refunded for fiscal year 2025 is \$5,160,523, which is an increase of \$58,049 from fiscal year 2024.

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## ST. LAWRENCE-LEWIS COUNTIES BOCES

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### MANAGEMENT'S DISCUSSION AND ANALYSIS

June 30, 2025

#### OVERVIEW OF THE FINANCIAL STATEMENTS

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This annual report consists of three parts: MD&A (this section), the audited basic financial statements, and required supplementary information. The basic financial statements include two kinds of statements that present different views of the BOCES.

The first two statements are *BOCES-wide* financial statements that provide both short-term and long-term information about the BOCES' overall financial status.

The remaining statements are *fund financial statements* that focus on *individual parts* of the BOCES, reporting the BOCES' operations in *more detail* than the BOCES-wide statements. The fund financial statements concentrate on the BOCES' most significant funds with all other non-major funds listed in total in one column. The BOCES did not have any non-major funds in the current fiscal year.

The *governmental funds statements* tell how basic services such as regular and special education were financed in the *short term* as well as what remains for future spending.

*Fiduciary funds* statements provide information about the financial relationships in which the BOCES acts solely as a *trustee* or *agent* for the benefit of others.

The financial statements also include notes that explain some of the information in the statements and provide more detailed data. The statements are followed by a section of required supplementary information that further explains and supports the financial statements with comparison of the BOCES' budget for the year.

Figure A-1 summarizes the major features of the BOCES' financial statements, including the portion of the BOCES activities they cover and the types of information they contain. The remainder of this overview section of MD&A highlights the structure and contents of each of the statements.

## ST. LAWRENCE-LEWIS COUNTIES BOCES

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### MANAGEMENT'S DISCUSSION AND ANALYSIS

June 30, 2025

#### OVERVIEW OF THE FINANCIAL STATEMENTS - Continued

Table A-1		Major Features of the BOCES-Wide and Fund Financial Statement	
		Fund Financial Statements	
	BOCES-Wide	Governmental Funds	Fiduciary Funds
<b>Scope</b>	Entire BOCES (except fiduciary funds)	The activities of the BOCES that are not fiduciary, such as instruction, special education and building maintenance	Instances in which the BOCES administers resources on behalf of someone else, such as Medical Plan and Workers Compensation Plan
<b>Required Financial Statements</b>	1. Statement of Net Position 2. Statement of Activities	3. Balance Sheet 4. Statement of Revenues, Expenditures and Changes in Fund Balance	5. Statement of Fiduciary Net Position 6. Statement of Changes in Fiduciary Net Position
<b>Accounting Basis and Measurement Focus</b>	Accrual accounting and economic resources focus	Modified accrual accounting and current financial focus	Accrual accounting and economic focus
<b>Type of Asset / Liability Information</b>	All assets and liabilities, both financial and capital, short term and long-term	Generally, assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets or long-term liabilities included	All assets and liabilities both short-term and long-term; funds do not currently contain capital assets, although they can
<b>Type of Inflow / Outflow Information</b>	All revenues and expenses during the year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and the related liability is due and payable	Additions and deductions during the year, regardless of when cash is received or paid

#### **BOCES-Wide Statements**

The BOCES-wide statements report information about the BOCES as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all of the BOCES' assets, deferred outflows of resources, liabilities and deferred inflows of resources. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

## ST. LAWRENCE-LEWIS COUNTIES BOCES

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### MANAGEMENT'S DISCUSSION AND ANALYSIS

June 30, 2025

#### OVERVIEW OF FINANCIAL STATEMENTS - Continued

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#### **BOCES-Wide Statements - Continued**

The two BOCES-wide statements report the BOCES' net position and how they have changed. Net position – the difference between the BOCES' assets and deferred outflows of resources and the BOCES' liabilities and deferred inflows of resources – is one way to measure the BOCES' financial health or position.

Over time, increases or decreases in the BOCES' net position is an indicator of whether its financial position is improving or deteriorating, respectively.

To assess the BOCES' overall health, additional non-financial factors such as changes in the BOCES component districts' finances and the condition of school buildings and other facilities, need to be considered.

In the BOCES-wide financial statements, the BOCES' activities are shown as *Governmental Activities*. Most of the BOCES' basic services are included here, such as occupational and special education, instructional support and administration. Billings to component districts and state formula aid finance most of these activities.

#### **Fund Financial Statements**

The fund financial statements provide more detailed information about the BOCES' funds, focusing on its most significant "major" funds – not the BOCES' as a whole. Funds are accounting devices the BOCES' uses to keep track of specific sources of funding and spending on particular programs:

Some funds are required by State law and by bond covenants.

The BOCES establishes other funds to control and to manage money for particular purposes (such as repaying its long-term debts) or to show that it is properly using certain revenues (such as Federal grants).

**MANAGEMENT'S DISCUSSION AND ANALYSIS**

June 30, 2025

**OVERVIEW OF FINANCIAL STATEMENTS - Continued**

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**Fund Financial Statements - Continued**

The BOCES has two kinds of funds:

**Governmental Funds:** Most of the BOCES' basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets can readily be converted to cash flow in and out and (2) the balances left at year end that are available for spending. Consequently, the governmental funds statements provide a detailed short-term view that helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the BOCES' programs. Because this information does not encompass the additional long-term focus of the BOCES-wide statements, additional information at the bottom of the governmental funds statements explains the relationship (or differences) between them.

**Fiduciary Funds:** The BOCES is the trustee, or fiduciary, for assets that belong to others, such as the St. Lawrence-Lewis Counties School District Employees Medical and Workers' Compensation Plan assets. The BOCES is responsible for ensuring that the assets reported in these funds are used only for their intended purposes and by those to whom the assets belong. The BOCES excludes these activities from the BOCES-wide financial statements because it cannot use these assets to finance its operations.

**FINANCIAL ANALYSIS OF THE BOCES FUNDS AS A WHOLE**

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Net position may serve over time as a useful indicator of a government's financial condition. In the case of the BOCES, liabilities and deferred inflows exceeded assets and deferred outflows by \$241,120,385 at the close of the most recent fiscal year. This represents a \$6,049,450 decrease in the Statement of Net Position. The overall deficit is largely due to the BOCES other postemployment benefit ("OPEB") liability. As of June 30, 2025, the OPEB liability was \$249,998,794 compared to \$244,401,177 reported at the close of the prior fiscal year.

## ST. LAWRENCE-LEWIS COUNTIES BOCES

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### MANAGEMENT'S DISCUSSION AND ANALYSIS

June 30, 2025

### FINANCIAL ANALYSIS OF THE BOCES FUNDS AS A WHOLE - Continued

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The following table presents a condensed statement of net position for the fiscal year ended June 30, 2025 and June 30, 2024, respectively:

#### Condensed Statement of Net Position

	June 30, 2025	June 30, 2024	% Change
<b>ASSETS</b>			
Current Assets	\$ 38,149,023	\$ 36,859,209	3.50%
Net Pension Asset - Proportionate Share	2,714,770	-	100.00%
Capital Assets, Net	<u>55,696,352</u>	<u>59,238,958</u>	<u>-5.98%</u>
<b>TOTAL ASSETS</b>	<b><u>\$ 96,560,145</u></b>	<b><u>\$ 96,098,167</u></b>	<b><u>0.48%</u></b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Other Postemployment Benefits	\$ 34,330,655	\$ 37,846,529	-9.29%
Pensions	<u>9,144,915</u>	<u>11,161,201</u>	<u>-18.07%</u>
<b>TOTAL DEFERRED OUTFLOWS OF RESOURCES</b>	<b><u>\$ 43,475,570</u></b>	<b><u>\$ 49,007,730</u></b>	<b><u>-11.29%</u></b>
<b>LIABILITIES</b>			
Current Liabilities	\$ 35,042,502	\$ 33,962,514	3.18%
Long-Term Debt Outstanding	<u>294,046,030</u>	<u>290,595,919</u>	<u>1.19%</u>
Net Pension Liability - Proportionate Share	<u>4,650,334</u>	<u>5,094,151</u>	<u>-8.71%</u>
<b>TOTAL LIABILITIES</b>	<b><u>\$ 333,738,866</u></b>	<b><u>\$ 329,652,584</u></b>	<b><u>1.24%</u></b>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Leases	\$ 769,842	\$ 874,216	-11.94%
Other Postemployment Benefits	<u>43,094,713</u>	<u>46,782,758</u>	<u>-7.88%</u>
Pensions	<u>3,552,679</u>	<u>2,867,274</u>	<u>23.90%</u>
<b>TOTAL DEFERRED INFLOWS OF RESOURCES</b>	<b><u>\$ 47,417,234</u></b>	<b><u>\$ 50,524,248</u></b>	<b><u>-6.15%</u></b>
<b>NET POSITION</b>			
Net Investment in Capital Assets	\$ 10,479,834	\$ 11,353,137	-7.69%
Restricted	<u>5,129,720</u>	<u>4,745,677</u>	<u>8.09%</u>
Unrestricted (Deficit)	<u>(256,729,939)</u>	<u>(251,169,749)</u>	<u>2.21%</u>
<b>TOTAL NET POSITION</b>	<b><u>\$ (241,120,385)</u></b>	<b><u>\$ (235,070,935)</u></b>	<b><u>-2.57%</u></b>

**MANAGEMENT'S DISCUSSION AND ANALYSIS**

June 30, 2025

**FINANCIAL ANALYSIS OF THE BOCES FUNDS AS A WHOLE -**

Continued

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By far, the largest portion of the BOCES' net position reflects its investment in capital assets (e.g., land and site improvements, buildings and fixtures, vehicles, furniture and equipment and construction in progress); less any related debt used to acquire those assets that are still outstanding. The BOCES uses these capital assets to provide services to its students; consequently, these assets are not available for future spending. Although the BOCES' investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

In addition to assets, the *Statement of Net Position* reports a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then. Included in deferred outflows of resources in the current year is \$9,144,915 related to the BOCES' participation in the NYS TRS and ERS pension systems and \$34,330,655 related to the BOCES' OPEB Plan.

In addition to liabilities, the *Statement of Net Position* or Balance Sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position or fund balance that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. Included in deferred inflows of resources in the current year is \$3,552,679 related to the BOCES' participation in the NYS TRS and ERS pension systems, \$43,094,713 related to the BOCES' OPEB Plan and \$769,842 related to leases.

The BOCES' financial position is the product of several financial transactions including the net results of activities, the acquisition and payment of debt, the acquisition and disposal of capital assets, actuary post-retirement health insurance valuation, and the depreciation of capital assets.

**Changes in Net Position from Operating Results**

The BOCES' total revenues for the fiscal year ended June 30, 2025 and June 30, 2024, were \$81,756,617 and \$79,893,601, respectively. The total cost of all programs and services was \$82,648,538 for the year ended June 30, 2025 and \$82,171,052 for the year ended June 30, 2024.

## ST. LAWRENCE-LEWIS COUNTIES BOCES

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### MANAGEMENT'S DISCUSSION AND ANALYSIS

June 30, 2025

### FINANCIAL ANALYSIS OF THE BOCES FUNDS AS A WHOLE - Continued

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#### Changes in Net Position from Operating Results - Continued

The following table presents a summary of the changes in net position from operating results for the fiscal years ended June 30, 2025 and June 30, 2024, respectively:

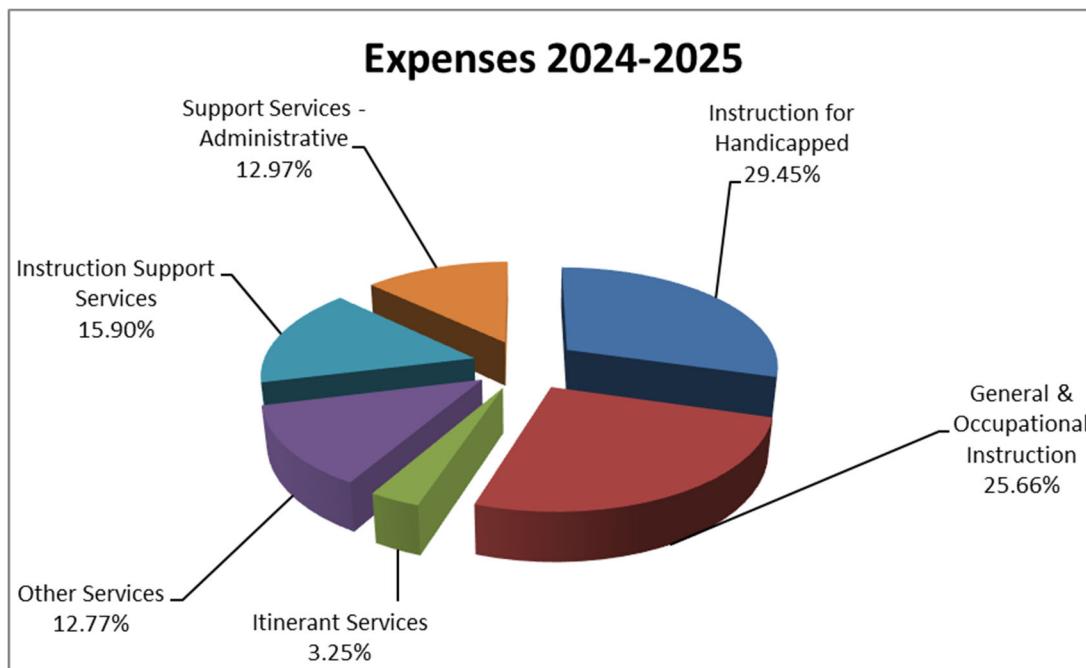
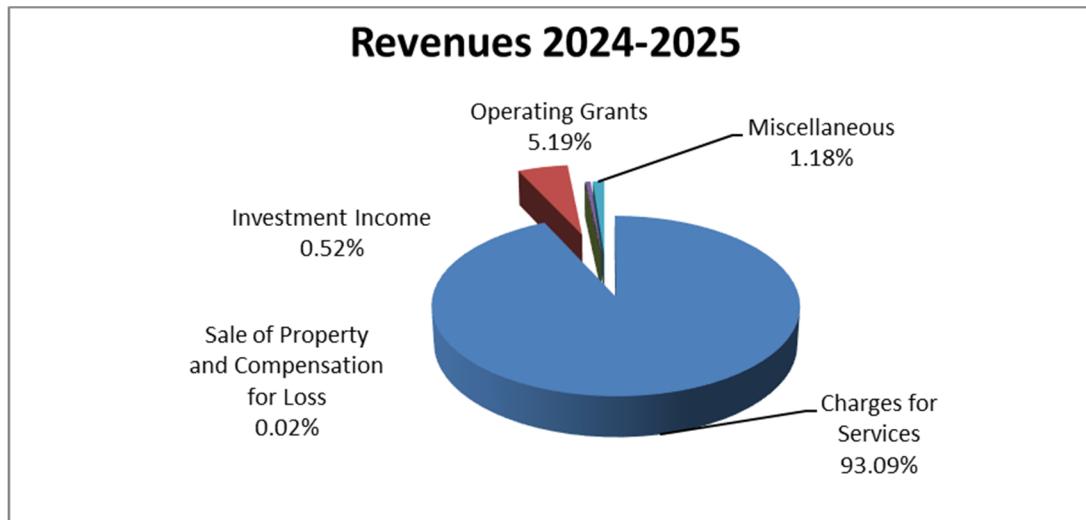
	June 30, 2025	June 30, 2024	% Change
<b>Revenues:</b>			
Program Revenues:			
Charges for Services	\$ 76,110,902	\$ 74,246,409	2.51%
Operating Grants	4,245,283	3,992,322	6.34%
General Revenues			
Sale of Property & Compensation for Loss	14,888	344,543	-95.68%
Investment Income	424,790	287,714	47.64%
Miscellaneous	960,754	1,022,613	-6.05%
<b>Total Revenues</b>	<b>\$ 81,756,617</b>	<b>\$ 79,893,601</b>	<b>2.33%</b>
<b>Expenses:</b>			
Instruction for Special Education	\$ 24,342,136	\$ 23,691,777	2.75%
General and Occupational Instruction	21,205,227	21,224,541	-0.09%
Itinerant Services	2,686,998	3,226,453	-16.72%
Other Services	10,555,281	10,129,360	4.20%
Instruction Support Services	13,137,925	13,858,249	-5.20%
Support Services - Administrative	10,720,971	10,040,672	6.78%
<b>Total Expenses</b>	<b>\$ 82,648,538</b>	<b>\$ 82,171,052</b>	<b>0.58%</b>
<b>Change in Net Position Before Other Changes In Net Position</b>	<b>\$ (891,921)</b>	<b>\$ (2,277,451)</b>	<b>-60.84%</b>

**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
June 30, 2025

**FINANCIAL ANALYSIS OF THE BOCES FUNDS AS A WHOLE -**  
Continued

**Changes in Net Position from Operating Results - Continued**

The following charts represent the allocation of revenues and expenses for the year ended June 30, 2025:



## ST. LAWRENCE-LEWIS COUNTIES BOCES

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### MANAGEMENT'S DISCUSSION AND ANALYSIS

June 30, 2025

#### BUDGETARY HIGHLIGHTS

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Over the course of the year, the BOCES revised the annual revenue budget for student and program growth. In order to revise budgets, School Districts request the change in writing to the BOCES. The difference between the original budget and the final amended budget was (2.6%). The \$1,981,297 increase can be briefly summarized as follows:

	Original Budget	Final Budget	Increase (Decrease)
Administration	\$ 13,899,661	\$ 14,066,736	\$ 167,075
Occupational Instruction	12,614,409	12,782,792	168,383
Instruction for Special Education	24,906,287	22,662,462	(2,243,825)
Itinerant Services	2,898,619	2,584,624	(313,995)
General Instruction	1,373,600	2,284,132	910,532
Instructional Support	10,528,048	12,470,382	1,942,334
Other Services	9,309,171	10,357,115	1,047,944
Interfund Transfers	-	302,849	302,849
<b>Total</b>	<b>\$ 75,529,795</b>	<b>\$ 77,511,092</b>	<b>\$ 1,981,297</b>

Instructional Support saw the largest budget increase. This can be attributed to increased requests for technology as districts purchased more technology equipment and utilized more printing on BOCES copiers. Also, there was an increase in the School & Curriculum Improvement service for professional development.

The table below shows how the actual expenditures compare to budget amounts:

	Final Budget	Expenditures	Actual Variance
Administration	\$ 13,519,364	\$ 12,901,207	\$ 618,157
Occupational Instruction	12,782,792	12,555,355	227,437
Instruction for Special Education	22,662,462	20,035,178	2,627,284
Itinerant Services	2,584,624	2,385,344	199,280
General Instruction	2,284,132	1,990,862	293,270
Instructional Support	12,470,382	11,775,396	694,986
Other Services	10,357,115	9,857,006	500,109
Interfund Transfers	850,221	850,221	-
<b>Total</b>	<b>\$ 77,511,092</b>	<b>\$ 72,350,569</b>	<b>\$ 5,160,523</b>

**MANAGEMENT'S DISCUSSION AND ANALYSIS**

June 30, 2025

**BUDGETARY HIGHLIGHTS - Continued**

There were budget variances in several categories in 2024-2025. Special Education saw the largest variance with a positive amount of \$2,627,284 under budget. A majority of this variance was in the salary, benefits, and contractual categories. The BOCES continued to face labor shortages in 2024-2025 which made hiring teachers and related service providers difficult. Many positions were filled with long-term substitutes and/or retirees where the salaries and benefits paid were less than budgeted.

**ANALYSIS OF THE BOCES' FUNDS**

The overall fund balance of the BOCES increased in 2025 by \$337,469. The majority of this increase can be attributed to the budget surpluses from the Special Education and Administration areas. In addition, there were increases in requests for Professional Development and Instructional Technology Equipment where the BOCES could provide services without hiring additional staffing.

**General Fund**

The General Fund had total expenditures (including net interfund transfers) of \$71,500,348 and total revenues of \$77,208,243. The General Fund does not retain surplus and any excess monies are refunded in the subsequent fiscal year to the component school districts. The amount to be refunded from the 2024-2025 budget is \$5,160,523, which is a decrease of \$58,052 from the previous fiscal year refund. A majority of this decrease is attributable to the fluctuation in special education staffing and enrollments throughout the year.

The major portion of the General Fund expenditures goes directly to the Instruction for Special Education programs- \$20,035,178 (28.02%). Other major categories in the General Fund are General and Occupational Instruction - \$12,555,355 (17.56%), Other Services - \$9,857,006 (13.79%) and Instructional Support - \$11,775,396 (16.47%).

Charges to component districts comprise the largest portion of revenues in the General Fund. From 2024 to 2025, there was an increase of \$1,823,166, or 2.49% in this category. This increase can be attributed to increased requests for special education related services along with increased technology requests.

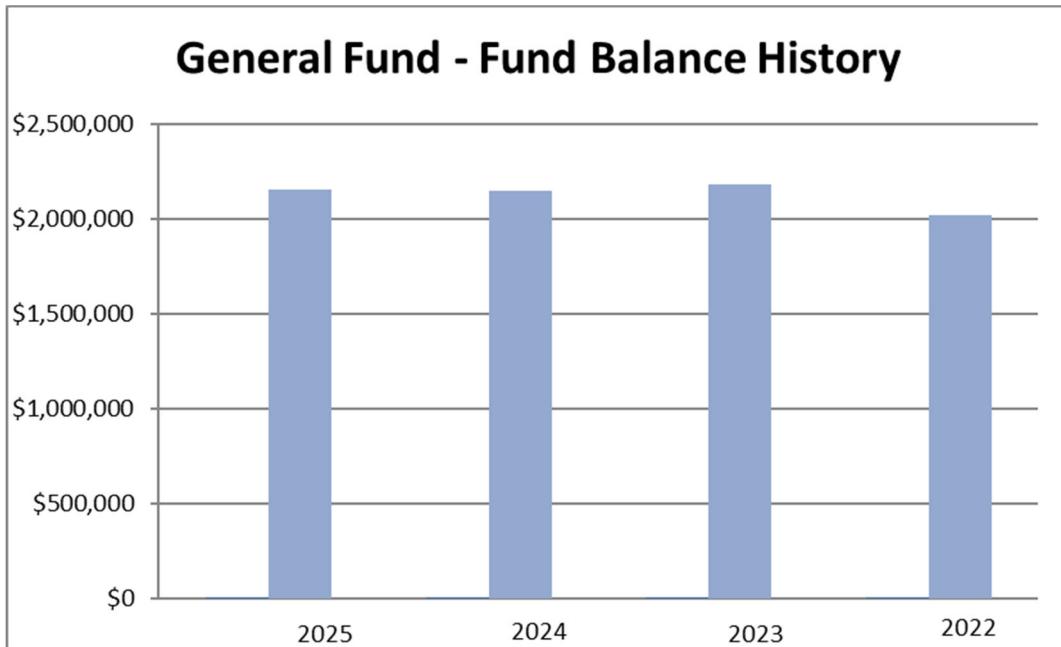
**MANAGEMENT'S DISCUSSION AND ANALYSIS**  
June 30, 2025

**ANALYSIS OF THE BOCES' FUNDS - Continued**

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**General Fund - Continued**

Following is a chart showing the General Fund fund balance at year-end for the last four years:



**Special Aid Fund**

There was an increase in revenues from state, federal, and miscellaneous sources from fiscal year 2024 to fiscal year 2025. The BOCES received additional funding for workforce development initiatives in fiscal year 2025 along with a new state contract for a regional Partnership Grant that provides a network of support focused on enhancing services and supports for students with disabilities.

## ST. LAWRENCE-LEWIS COUNTIES BOCES

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### MANAGEMENT'S DISCUSSION AND ANALYSIS

June 30, 2025

#### ANALYSIS OF THE BOCES' FUNDS - Continued

##### **Special Aid Fund - Continued**

The table below shows the revenues and expenditures recorded in the Special Aid Fund for the fiscal years ended June 30, 2025 and 2024.

	<b>2025</b>	<b>2024</b>
<b>Revenues:</b>		
Charges for Services	\$ 463,821	\$ 443,685
Miscellaneous	1,785,776	1,452,358
State Sources	1,305,465	1,117,836
Federal Sources	786,363	1,033,415
<b>Total Revenues</b>	<b><u>\$ 4,341,425</u></b>	<b><u>\$ 4,047,294</u></b>
<b>Expenses:</b>		
Occupational Instruction	\$ 1,060,720	\$ 1,001,195
Instruction for Special Education	1,915,105	1,487,284
General Instruction	461,126	394,570
Instructional Support	951,048	971,463
<b>Total Expenses</b>	<b><u>\$ 4,387,999</u></b>	<b><u>\$ 3,854,512</u></b>

#### CAPITAL ASSETS AND DEBT ADMINISTRATION

##### **Capital Assets**

As of June 30, 2025, the BOCES had invested \$55,696,352 in capital assets, net of accumulated depreciation and amortization, including school buildings, site improvements, fixtures, vehicles, and office, computers, shop equipment and intangible right to use lease assets.

## ST. LAWRENCE-LEWIS COUNTIES BOCES

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### MANAGEMENT'S DISCUSSION AND ANALYSIS

June 30, 2025

#### CAPITAL ASSETS AND DEBT ADMINISTRATION - Continued

##### **Capital Assets - Continued**

The following schedule presents changes in capital asset balances, net of depreciation and amortization, for the fiscal year ended June 30, 2025.

	Balance 6/30/2024	Additions	Retirements/ Reclassifications	Balance 6/30/2025
Land	\$ 585,295	\$ -	\$ -	\$ 585,295
Site Improvements	4,878,443	193,804	-	5,072,247
Buildings	74,494,786	285,030	-	74,779,816
Furniture and Equipment	8,760,133	311,005	(517,074)	8,554,064
Intangible Lease Assets	3,576,422	634,184	(1,585,396)	2,625,210
Less: Accumulated Depreciation and Amortization	<u>(33,056,121)</u>	<u>(4,607,641)</u>	<u>1,743,482</u>	<u>(35,920,280)</u>
<b>Total</b>	<b><u>\$ 59,238,958</u></b>	<b><u>\$ (3,183,618)</u></b>	<b><u>\$ (358,988)</u></b>	<b><u>\$ 55,696,352</u></b>

##### **Long-Term Debt**

At year-end, the BOCES had \$299,127,269 in NYS Dormitory Authority Bonds, Installment Purchase Debt, lease liability, and other long-term debt outstanding, of which \$2,614,958 is due within one year.

The following table presents a summary of changes in the BOCES' outstanding long-term debt for the fiscal year ended June 30, 2025:

	6/30/2024	Increases	Reductions	6/30/2025
NYS Dormitory Authority	\$ 39,560,000	\$ -	\$ (2,140,000)	\$ 37,420,000
Installment Purchase Debt	1,271,617	-	(85,000)	1,186,617
Compensated Absences	1,441,655	534,738	-	1,976,393
Premium on Bonds	5,277,002	-	(302,958)	4,974,044
Other Postemployment Benefits Liability	244,401,177	5,597,617	-	249,998,794
Net Pension Liability - Proportionate Share	5,094,151	-	(443,817)	4,650,334
Lease Liability	1,777,202	634,184	(775,529)	1,635,857
<b>Total</b>	<b><u>\$ 298,822,804</u></b>	<b><u>\$ 6,766,539</u></b>	<b><u>\$ (3,747,304)</u></b>	<b><u>\$ 301,842,039</u></b>

**MANAGEMENT'S DISCUSSION AND ANALYSIS**

June 30, 2025

**CAPITAL ASSETS AND DEBT ADMINISTRATION - Continued**

**Long-Term Debt - Continued**

The BOCES carries a Moody's rating of "Aa2" currently, as debt exists under the DASNY Master BOCES Intercept Program.

State statutes currently limit the amount of general obligation debt a BOCES may issue to a maximum of the unencumbered constitutional debt limits remaining among the component districts. The current debt limitation for the BOCES is substantially more than the BOCES outstanding general obligation debt.

**ECONOMIC FACTORS AND NEXT YEAR'S BUDGET**

The uncertainty of federal and state funding can have a profound impact on the financial health of the component districts. Many of the component school districts are receiving the minimum state aid increases due to their enrollment declines. There is also a projected state deficit that could lead to further aid decreases for the districts. Historically, the BOCES has seen an increase in service requests when the districts face budget cuts.

Student enrollment in the component districts has been decreasing at a rate of 1% to 1½% per year. This continuous decline in enrollment could negatively impact the enrollment in the BOCES programs over time.

The BOCES is in the early stages of planning for a new capital project. The goal for financing this new project is to line up the new debt payments with the retirement of the 2015 DASNY bonds in August 2026.

The BOCES is a member of a health care consortium with other component school districts. The consortium has been building fund balance over the last several years which will help keep the premium increases below national averages for the next few years.

Employer contribution rates for the New York State and Local Retirement System and New York State Teachers' Retirement System have been increasing and are expected to continue to increase in the next few years.

The labor contracts with the Federation of Instructional Support Personnel and the Non-Instructional Support Staff Association are set to expire June 30, 2026. Future salary increases beyond the current step schedule are unknown at this time.

## ST. LAWRENCE-LEWIS COUNTIES BOCES

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### MANAGEMENT'S DISCUSSION AND ANALYSIS

June 30, 2025

### ECONOMIC FACTORS AND NEXT YEAR'S BUDGET-

Continued

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Inflation continues to affect supply costs as well as energy costs for the BOCES. Any budget shortfalls will need to be balanced with budget surpluses from other categories. This may result in a reduced operating surplus which will impact the BOCES refunds, and the amount returned to districts in the subsequent year.

The BOCES continues to experience labor shortages in many areas. This could impact the level of service provided to the districts if staffing levels are not adequate.

### CONTACTING THE BOCES' FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the BOCES' finances and to demonstrate the BOCES' accountability for the resources it receives. If you have questions about this report or need additional information, contact:

Director of Financial Affairs  
St. Lawrence-Lewis Board of Cooperative Educational Services  
PO Box 231  
40 West Main Street  
Canton, New York 13617

**ST. LAWRENCE-LEWIS COUNTIES BOCES**

**AUDITED BASIC FINANCIAL STATEMENTS**

**STATEMENT OF NET POSITION - GOVERNMENTAL ACTIVITIES**

June 30, 2025

<b>ASSETS</b>		
Cash and Cash Equivalents		
Unrestricted	\$ 15,204,950	
Restricted	2,850,847	
Investments		
Restricted	3,029,619	
Receivables		
Lease Receivable	780,417	
State and Federal Aid	13,718,211	
E-rate Receivable	326,493	
Due from Other Governments	94,067	
Other Receivables	2,144,419	
Net Pension Asset - Proportionate Share	2,714,770	
Capital Assets, Net	55,696,352	
<b>TOTAL ASSETS</b>	<b>\$ 96,560,145</b>	
<b>DEFERRED OUTFLOWS OF RESOURCES</b>		
Other Postemployment Benefits	\$ 34,330,655	
Pensions	9,144,915	
<b>TOTAL DEFERRED OUTFLOWS OF RESOURCES</b>	<b>\$ 43,475,570</b>	
<b>LIABILITIES</b>		
Payables		
Accounts Payable	\$ 750,788	
Accrued Liabilities	1,648,182	
Due to Other Governments	263,752	
Due to Fiduciary Funds	1,768	
Due to Teachers' Retirement System	2,114,090	
Due to Employees' Retirement System	415,984	
Due to School Districts	18,432,791	
Bond Interest and Principal Payable	2,767,930	
Unearned Credits		
Overpayments and Collections in Advance	1,542	
Notes Payable		
Revenue Anticipation	5,500,000	
Long-Term Liabilities		
Due and Payable Within One Year		
Bonds Payable, Net of Unamortized Premiums	\$ 2,527,958	
Lease Liability	530,717	
Installment Purchase Debt Payable	87,000	
Due and Payable After One Year		
Bonds Payable, Net of Unamortized Premiums	39,866,086	
Lease Liability	1,105,140	
Installment Purchase Debt Payable	1,099,617	
Compensated Absences Payable	1,976,393	
Other Postemployment Benefits Payable	249,998,794	
Net Pension Liability - Proportionate Share	4,650,334	
<b>TOTAL LIABILITIES</b>	<b>\$ 333,738,866</b>	
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Leases	\$ 769,842	
Other Postemployment Benefits	43,094,713	
Pensions	3,552,679	
<b>TOTAL DEFERRED INFLOWS OF RESOURCES</b>	<b>\$ 47,417,234</b>	
<b>NET POSITION</b>		
Net Investment in Capital Assets	\$ 10,479,834	
Restricted for		
Capital Projects	2,512,655	
Other Legal Restrictions	2,617,065	
Unrestricted (Deficit)	(256,729,939)	
<b>TOTAL NET POSITION</b>	<b>\$ (241,120,385)</b>	

See notes to audited basic financial statements.

**ST. LAWRENCE-LEWIS COUNTIES BOCES**

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**STATEMENT OF ACTIVITIES AND CHANGES IN NET POSITION -  
GOVERNMENTAL ACTIVITIES**

Year Ended June 30, 2025

	<b>Expenses</b>	<b>Program Revenues</b>		<b>Net (Expenses) Revenues and Changes in Net Position</b>
		<b>Charges for Services</b>	<b>Operating Grants</b>	
<b>FUNCTIONS/PROGRAMS</b>				
Administration	\$ 10,720,971	\$ 13,824,661	\$ -	\$ 3,103,690
Occupational Instruction	18,428,720	12,642,844	1,029,487	(4,756,389)
Instruction for Special Education	24,342,136	22,634,400	1,777,620	69,884
Itinerant Services	2,686,998	2,557,833	-	(129,165)
General Instruction	2,776,507	1,996,666	610,972	(168,869)
Instructional Support	13,137,925	12,398,699	799,108	59,882
Other Services	10,555,281	10,055,799	28,096	(471,386)
<b>Total Functions and Programs</b>	<b>\$ 82,648,538</b>	<b>\$ 76,110,902</b>	<b>\$ 4,245,283</b>	<b>(2,292,353)</b>
<b>GENERAL REVENUES</b>				
Use of Money and Property				424,790
Gain on Disposition of Property				14,888
Miscellaneous				960,754
<b>Total General Revenues</b>				<b>1,400,432</b>
Other Changes in Net Position				(5,157,529)
Change in Net Position				(6,049,450)
<b>Net Position - Beginning of Year</b>				<b>(235,070,935)</b>
<b>Net Position - End of Year</b>				<b>\$ (241,120,385)</b>

**ST. LAWRENCE-LEWIS COUNTIES BOCES**

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**BALANCE SHEET – GOVERNMENTAL FUNDS**

June 30, 2025

	<b>General</b>	<b>Special Aid</b>	<b>Capital Projects</b>	<b>Total Governmental Funds</b>
<b>ASSETS</b>				
Cash and Cash Equivalents				
Unrestricted	\$ 14,253,649	\$ 951,301	\$ -	\$ 15,204,950
Restricted	2,149,901	-	700,946	2,850,847
Investments				
Restricted	2,956,957	-	72,662	3,029,619
Receivables				
Lease Receivable	780,417	-	-	780,417
State and Federal Aid	13,272,268	445,943	-	13,718,211
E-Rate	326,493	-	-	326,493
Due from Other Governments	-	94,067	-	94,067
Due from Other Funds	1,396,239	1,305	2,206,211	3,603,755
Other	1,721,696	422,723	-	2,144,419
<b>TOTAL ASSETS</b>	<b>\$ 36,857,620</b>	<b>\$ 1,915,339</b>	<b>\$ 2,979,819</b>	<b>\$ 41,752,778</b>
<b>LIABILITIES</b>				
Payables				
Accounts Payable	\$ 686,839	\$ 63,949	\$ -	\$ 750,788
Accrued Liabilities	1,621,226	26,956	-	1,648,182
Due to Other Governments	706	263,046	-	263,752
Due to Other Funds	2,207,516	1,396,239	-	3,603,755
Due to Fiduciary Fund	1,768	-	-	1,768
Due to Teachers' Retirement System	2,114,090	-	-	2,114,090
Due to Employees' Retirement System	415,984	-	-	415,984
Due to School Districts	18,432,791	-	-	18,432,791
Bond Interest and Principal Payable	2,956,957	-	-	2,956,957
Note Payable				
Revenue Anticipation	5,500,000	-	-	5,500,000
Unearned Credits				
Overpayments and Collections in Advance	-	1,542	-	1,542
<b>Total Liabilities</b>	<b>33,937,877</b>	<b>1,751,732</b>	<b>-</b>	<b>35,689,609</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Deferred Inflow of Resources - Leases	769,842	-	-	769,842
<b>Total Deferred Inflows of Resources</b>	<b>769,842</b>	<b>-</b>	<b>-</b>	<b>769,842</b>
<b>FUND BALANCES</b>				
Restricted	2,149,901	-	2,979,819	5,129,720
Assigned	-	163,607	-	163,607
<b>Total Fund Balances</b>	<b>2,149,901</b>	<b>163,607</b>	<b>2,979,819</b>	<b>5,293,327</b>
<b>TOTAL LIABILITIES, DEFERRED INFLOW OF RESOURCES AND FUND BALANCES</b>	<b>\$ 36,857,620</b>	<b>\$ 1,915,339</b>	<b>\$ 2,979,819</b>	<b>\$ 41,752,778</b>

See notes to audited basic financial statements.

**ST. LAWRENCE-LEWIS COUNTIES BOCES**

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**RECONCILIATION OF GOVERNMENTAL FUNDS BALANCE SHEET TO STATEMENT OF NET POSITION**

June 30, 2025

<b>Total Fund Balance - Governmental Funds</b>	\$ 5,293,327
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Amounts reported for governmental activities in the Statement of Net Position are different because:

Proportionate share of long-term asset and liability associated with participation in state retirement systems are not current financial resources or obligations and are not reported in the fund statements.

Net Pension Asset - Proportionate Share - TRS	\$ 2,714,770
Net Pension Liability - Proportionate Share - ERS	<u>(4,650,334)</u>
	(1,935,564)

Deferred inflows of resources are not available to pay for current-period expenditures and, therefore, are not reported in the fund statements consist of:

Other Postemployment Benefits	\$ 43,094,713
Pensions	<u>3,552,679</u>
	(46,647,392)

Deferred outflows of resources are not available to pay for current-period expenditures and, therefore, are not reported in the fund statements consist of:

Other Postemployment Benefits	\$ 34,330,655
Pensions	<u>9,144,915</u>
	43,475,570

Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in governmental funds:

Cost of Capital Assets	\$ 91,616,632
Accumulated Depreciation and Amortization	<u>(35,920,280)</u>
	55,696,352

Long-term liabilities, including bonds payable and compensated absences, are not due in the current period and, therefore, are not reported as liabilities in the fund statements.

Long-term liabilities, at year end, consist of:

Bonds Payable	\$ 37,420,000
(Prepaid) Interest on Bonds Payable	(189,027)
Installment Purchase Debt Payable	1,186,617
Lease Liability	1,635,857
Compensated Absences Payable	1,976,393
Other Postemployment Benefits Payable	249,998,794
Premium on Bond Issue	<u>4,974,044</u>
	(297,002,678)

<b>Total Net Position - Governmental Activities</b>	<u><b>\$ (241,120,385)</b></u>
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**ST. LAWRENCE-LEWIS COUNTIES BOCES**

**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES – GOVERNMENTAL FUNDS**

Year Ended June 30, 2025

	General	Special Aid	Capital Projects	Total Governmental Funds
<b>REVENUES</b>				
Charges for Services	\$ 12,972	\$ 463,821	\$ -	\$ 476,793
Charges to Components	74,998,991	-	-	74,998,991
Charges to Other BOCES	1,110,459	-	-	1,110,459
Use of Money and Property	156,094	-	257,176	413,270
Sale of Property and Compensation for Loss	38,235	-	-	38,235
Miscellaneous	891,492	1,785,776	-	2,677,268
State Sources	-	1,305,465	-	1,305,465
Federal Sources	-	786,363	-	786,363
<b>Total Revenues</b>	<b>77,208,243</b>	<b>4,341,425</b>	<b>257,176</b>	<b>81,806,844</b>
<b>EXPENDITURES</b>				
Administration	12,901,207	-	-	12,901,207
Occupational Instruction	12,555,355	1,060,720	-	13,616,075
Instruction for Special Education	20,035,178	1,915,105	-	21,950,283
Itinerant Services	2,385,344	-	-	2,385,344
General Instruction	1,990,862	461,126	-	2,451,988
Instructional Support	11,775,396	951,048	634,184	13,360,628
Other Services	9,857,006	-	-	9,857,006
Capital Outlay	-	-	423,499	423,499
<b>Total Expenditures</b>	<b>71,500,348</b>	<b>4,387,999</b>	<b>1,057,683</b>	<b>76,946,030</b>
Excess (Deficiency) of Revenues				
Over Expenditures	5,707,895	(46,574)	(800,507)	4,860,814
<b>OTHER FINANCING SOURCES AND (USES)</b>				
Proceeds from Debt - Leases	-	-	634,184	634,184
Operating Transfers In	302,849	-	850,221	1,153,070
Operating Transfers (Out)	(850,221)	-	(302,849)	(1,153,070)
<b>Total Other Financing Sources and (Uses)</b>	<b>(547,372)</b>	<b>-</b>	<b>1,181,556</b>	<b>634,184</b>
Excess (Deficiency) of Revenues and Other Financing				
Sources Over Expenditures and Other (Uses)	5,160,523	(46,574)	381,049	5,494,998
<b>OTHER CHANGES IN FUND BALANCES</b>				
Refund of Surplus Unpaid	(5,160,523)	-	-	(5,160,523)
Employee Benefit Accrued Liability	4,090	-	-	4,090
Reserve for Unemployment Insurance	(1,096)	-	-	(1,096)
<b>Total Other Changes in Fund Balances</b>	<b>(5,157,529)</b>	<b>-</b>	<b>-</b>	<b>(5,157,529)</b>
Net Change in Fund Balances	2,994	(46,574)	381,049	337,469
Fund Balances - Beginning of Year	2,146,907	210,181	2,598,770	4,955,858
<b>Fund Balances - End of Year</b>	<b>\$ 2,149,901</b>	<b>\$ 163,607</b>	<b>\$ 2,979,819</b>	<b>\$ 5,293,327</b>

See notes to audited basic financial statements.

## ST. LAWRENCE-LEWIS COUNTIES BOCES

## **RECONCILIATION OF GOVERNMENTAL FUNDS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES TO STATEMENT OF ACTIVITIES**

Year Ended June 30, 2025

**Net Change in Fund Balances - Total Governmental Funds** \$ 337,469

Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures. However, in the Statement of Net Position, assets with an initial, individual cost of more than \$5,000 are capitalized and in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation and amortization expense. This is the amount by which loss on disposals and depreciation and amortization expense exceeded capital outlays in the current period.

Capital Outlays	\$ 1,424,023
Loss on Disposal	(23,347)
Depreciation and Amortization Expense	(4,607,641) (3,206,965)

Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Position. This is the amount of debt and lease repayments made in the current period.

2,664,888

Interest on long-term debt in the Statement of Activities differs from the amount reported in the governmental funds because interest is recorded as an expenditure in the funds when it is paid, and thus requires the use of current financial resources. In the Statement of Activities, however, interest expense is recognized as the interest accrues, regardless of when it is paid. The following items resulted in decreased interest expense being reported on the Statement of Activities:

Increase in Prepaid Interest	\$ (10,328)
Amortization of Bond Premium	302,958

Proceeds of long-term debt and lease obligations are recorded as revenue for governmental funds but are not recorded in the Statement of Activities. This is the amount of proceeds from lease obligations in the current year.

(634,184)

**ST. LAWRENCE-LEWIS COUNTIES BOCES**

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**RECONCILIATION OF GOVERNMENTAL FUNDS STATEMENT OF REVENUES,  
EXPENDITURES, AND CHANGES IN FUND BALANCES TO STATEMENT OF  
ACTIVITIES - CONTINUED**

Year Ended June 30, 2025

On the Statement of Activities, certain operating expenses--compensated absences (vacations and certain sick pay), special termination benefits (early retirement) -- are measured by the amount earned during the year. In the governmental funds, however, expenditures for these items are measured by the amount of financial resources used (essentially, the amounts actually paid).

(534,738)

On the Statement of Activities, the actual and projected long-term expenditures for postemployment benefits and related deferred outflows/inflows are reported, whereas, on the governmental funds only the actual expenditures are recorded for postemployment benefits.

(5,425,446)

(Increases) decreases in proportionate share of net pension asset (liability) and related deferred outflows/inflows reported in the Statement of Activities do not provide for or require the use of current financial resources and therefore are not reported as revenues or expenditures in the governmental funds.

Teachers' Retirement System	\$ 68,542
Employees' Retirement System	<u>388,354</u>
	<u>456,896</u>

<b>Change in Net Position of Governmental Activities</b>	<b><u>\$ (6,049,450)</u></b>
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ST. LAWRENCE-LEWIS COUNTIES BOCES

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**STATEMENT OF FIDUCIARY NET POSITION**

June 30, 2025

	<b>Custodial</b>
<b>Assets</b>	
Cash and Cash Equivalents	
Restricted	\$ 48,805,596
Due from Governmental Funds	1,768
	<hr/>
<b>TOTAL ASSETS</b>	<b><u>\$ 48,807,364</u></b>
<b>Liabilities</b>	
Due to Governmental Funds	\$ -
Other Liabilities	<hr/> 152,827
	<hr/>
Total Liabilities	<hr/> 152,827
<b>Net Position</b>	
Restricted	
Medical Plan	\$ 42,742,963
Workers' Compensation Plan	<hr/> 5,911,574
	<hr/>
Total Net Position	<hr/> 48,654,537
<b>TOTAL LIABILITIES AND NET POSITION</b>	<b><u>\$ 48,807,364</u></b>

ST. LAWRENCE-LEWIS COUNTIES BOCES

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**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION**  
Year Ended June 30, 2025

	<b>Custodial</b>
<b>ADDITIONS</b>	
Premiums from Districts	\$ 80,149,368
Other Related Additions	15,742,581
Total Additions	<u>95,891,949</u>
<b>DEDUCTIONS</b>	
Claims Paid	85,687,988
Other Related Deductions	4,406,287
Total Deductions	<u>90,094,275</u>
Change in Net Position	5,797,674
Net Position - Beginning of Year	<u>42,856,863</u>
Net Position - End of Year	<u>\$ 48,654,537</u>

## ST. LAWRENCE-LEWIS COUNTIES BOCES

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### NOTES TO AUDITED BASIC FINANCIAL STATEMENTS

June 30, 2025

#### **NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES**

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The financial statements of St. Lawrence-Lewis Counties BOCES (the BOCES) have been prepared in conformity with generally accepted accounting principles (GAAP) as applied to government units. Those principles are prescribed by the Governmental Accounting Standards Board (GASB), which is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. Significant accounting principles and policies used by the BOCES are described below:

#### **Reporting Entity**

Boards of Cooperative Educational Services (BOCES) were established by New York State legislation in 1948 to enable smaller school districts to offer more breadth in their educational programs by sharing teachers. In 1955, Legislation was passed allowing BOCES to provide vocational and special education. A BOCES is a voluntary, cooperative association of school districts in a geographic area that share planning, services, and programs that provide educational and support activities more economically, efficiently and equitably than could be provided locally. BOCES provides instructional and support programs and services to the following 18 school districts in New York's St. Lawrence and Lewis Counties:

Brasher Falls CSD	Canton CSD
Clifton-Fine CSD	Colton-Pierrepont CSD
Edwards-Knox CSD	Gouverneur CSD
Hammond CSD	Harrisville CSD
Hermon-DeKalb CSD	Heuvelton CSD
Lisbon CSD	Madrid-Waddington CSD
Massena CSD	Morristown CSD
Norwood-Norfolk CSD	Ogdensburg City SD
Parishville-Hopkinton CSD	Potsdam CSD

BOCES programs and services include special education, vocational education, academic and alternative programs, summer schools, staff development, computer services (management and instructional), educational communication, cooperative purchasing and cooperative business office.

The financial reporting entity is based upon criteria set forth by GASB. The financial reporting entity consists of the primary government, organizations for which the primary government is financially accountable and other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

## ST. LAWRENCE-LEWIS COUNTIES BOCES

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### NOTES TO AUDITED BASIC FINANCIAL STATEMENTS

June 30, 2025

#### **NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES - Continued**

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The accompanying financial statements present the activities of the BOCES. The BOCES is not a component unit of another reporting entity. The decision to include a potential component unit in the BOCES' reporting entity is based on several criteria, including legal standing, fiscal dependency, and financial accountability. Based on the application of these criteria, no component units are included in the BOCES' reporting entity.

#### **Basis of Presentation**

##### BOCES-Wide Statements

The *Statement of Net Position* and the *Statement of Activities* present financial information about the BOCES' governmental activities, except for fiduciary activities. Eliminations have been made to minimize the double-counting of internal transactions. Governmental activities are generally financed through State aid, intergovernmental revenues, and other exchange and non-exchange transactions. Operating grants include operating-specific and discretionary (either operating or capital) grants, while the capital grants column reflects capital-specific grants.

The *Statement of Net Position* presents the financial position of the BOCES at fiscal year-end. The *Statement of Activities* presents a comparison between direct expenses and revenues for each function of the BOCES' governmental activities. Direct expenses are those that are specifically associated with and are clearly identifiable to a particular function. Employee benefits are allocated to functional areas in proportion to the payroll expenditures for those areas. Program revenues include charges paid by the recipients of goods or services offered by the programs, and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues are presented as general revenues.

##### Fund Statements

The fund statements provide information about the BOCES' funds, including each type of fiduciary funds. Separate statements for each fund category (governmental and fiduciary) are presented. The emphasis of fund financial statements is on major governmental funds, each displayed in a separate column.

Governmental funds are those through which most governmental functions are financed. The acquisition, use, and balances of expendable financial resources, and the related liabilities are accounted for through governmental funds. The emphasis of governmental fund financial statements is on major funds as defined by GASB, each displayed in a separate column.

## ST. LAWRENCE-LEWIS COUNTIES BOCES

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### NOTES TO AUDITED BASIC FINANCIAL STATEMENTS

June 30, 2025

#### **NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES - Continued**

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##### **Basis of Presentation - Continued**

The BOCES reports the following major governmental funds:

**General Fund:** This is the BOCES' primary operating fund. It accounts for all financial transactions except those required to be accounted for in another fund.

**Special Revenue Funds:** These funds account for the proceeds of specific revenue sources, such as Federal and State grants, that are legally restricted to expenditures for specified purposes or other activities whose funds are restricted as to use. These legal restrictions may be imposed either by governments that provide the funds, or by outside parties.

**Special Aid Fund:** Used to account for proceeds received from Federal and State grants that are restricted for specific educational programs.

**Capital Projects Fund:** These funds are used to account for the financial resources used for acquisition, construction, or major repair of, or the right-to-use capital facilities and other capital and intangible assets. For these funds, each capital project is assessed to determine whether it is a major or non-major fund. Those capital projects that are determined to be major are reported in separate columns in the financial statements. Those that are determined to be non-major are reported in the supplemental schedules either separately or in the aggregate.

**Fiduciary Funds:** Fiduciary activities are those in which the BOCES acts as trustee or agent for resources that belong to others. These activities are not included in the BOCES-wide financial statements because their resources do not belong to the BOCES and are not available to be used.

The BOCES fiduciary fund is as follows:

**Custodial Funds:** These funds are strictly custodial in nature and do not involve the measurement of results of operations. Assets are held by the BOCES as agent for St. Lawrence-Lewis Counties School District Employees Medical Plan and Workers Compensation Plan. BOCES collects the deposits and makes disbursements as directed by the Plans management.

**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**

June 30, 2025

**NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES - Continued**

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**Measurement Focus and Basis of Accounting**

Measurement focus describes what type of information is reported and is either the economic resources measurement focus or the current financial resources measurement focus. The economic resources measurement focus reports all assets, liabilities, and deferred resources related to a given activity, as well as transactions of the period that affect net position. For example, all assets, whether financial (e.g., cash and receivables) or capital (e.g. property and equipment) and liabilities (including long-term debt and obligations) are reported. The current financial resources measurement focus reports more narrowly on assets, liabilities, and deferred resources that are relevant to near-term liquidity, along with net changes resulting from transactions of the period. Consequently, capital assets and the unmature portion of long-term debt and other certain other liabilities the BOCES would not expect to liquidate currently with expendable available resources (e.g. compensated absences for employees still in active service) would not be reported.

Basis of accounting describes when changes are recognized and is either the accrual basis of accounting or the modified accrual basis of accounting. The accrual basis of accounting recognizes changes in net position when the underlying event occurs, regardless of the timing of related cash flows. The modified accrual basis of accounting recognizes changes only at the point they affect near-term liquidity.

The BOCES-wide and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash transaction takes place. Nonexchange transactions, in which the BOCES gives or receives value without directly receiving or giving equal value in exchange, include State Aid, grants and donations. Revenue from State Aid is recognized in the fiscal year it is appropriated by the State. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The governmental fund statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. The BOCES considers all revenues reported in the governmental funds to be available if the revenues are collectible within ninety days after the end of the fiscal year at it matches the liquidation of related obligations.

## ST. LAWRENCE-LEWIS COUNTIES BOCES

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### NOTES TO AUDITED BASIC FINANCIAL STATEMENTS

June 30, 2025

#### **NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES - Continued**

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##### **Measurement Focus and Basis of Accounting – Continued**

Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, lease liabilities, subscription liabilities, claims and judgments, compensated absences, workers' compensation, pensions, and other post-employment benefits which are recognized as expenditures to the extent they have matured. General capital assets, intangible lease assets, and intangible subscription asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions of leases and subscriptions with terms greater than one year are reported as other financing sources.

##### **Restricted Resources**

When an expense is incurred for purposes for which both restricted and unrestricted net position are available, the BOCES' policy concerning which to apply first varies with the intended use, and with associated legal requirements, many of which are described elsewhere in these Notes to Financial Statements.

##### **Interfund Transactions**

The operations of the BOCES include transactions between funds. These transactions may be temporary in nature, such as with interfund borrowings. The BOCES typically loans resources between funds for the purpose of providing cash flow. These interfund receivables and payables are expected to be repaid within one year. Permanent transfers of funds include the transfer of expenditures and revenues to provide financing or other services. This includes the transfer of unrestricted general fund revenues to finance various programs that the BOCES must account for in other funds in accordance with budgetary authorizations.

In the BOCES-wide statements, the amounts reported on the *Statement of Net Position* for interfund receivables and payables represent amounts due between different fund types (governmental activities and fiduciary funds). Eliminations have been made for all interfund receivables and payables between the funds, with the exception of those due from or to the fiduciary funds.

The governmental funds report all interfund transactions as originally recorded. Interfund receivables and payables may be netted on the accompanying governmental funds balance sheet when it is the BOCES' practice to settle these amounts at a net balance based upon the right of legal offset.

Refer to Note 13 for a detailed disclosure by individual fund for interfund receivables, payables, expenditures, and revenues activity.

## ST. LAWRENCE-LEWIS COUNTIES BOCES

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### NOTES TO AUDITED BASIC FINANCIAL STATEMENTS

June 30, 2025

#### **NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES - Continued**

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##### **Estimates**

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amount of assets, deferred outflows of resources, liabilities and deferred inflows of resources, and disclosure of contingent assets and liabilities at the date of the financial statements and the reported revenues and expenses during the reporting period. Actual results could differ from those estimates. Estimates and assumptions are made in a variety of areas, including computation of encumbrances, compensated absences, pension costs, OPEB, workers' compensation liabilities, potential contingent liabilities, useful lives of capital assets, intangible lease assets, and intangible subscription assets.

##### **Cash, Cash Equivalents, and Investments**

The BOCES' cash and cash equivalents consist of cash on hand, demand deposits, and short-term investments with original maturities of three months or less from date of acquisition.

New York State law governs the BOCES' investment policies. Resources must be deposited in FDIC-insured commercial banks or trust companies located within the State. Permissible investments include obligations of the United States Treasury, United States Agencies, repurchase agreements and obligations of New York State or its localities.

Collateral is required for demand and time deposits and certificates of deposit not covered by FDIC insurance. Obligations that may be pledged as collateral are obligations of the United States and its agencies and obligations of the State and its municipalities and Districts.

Certain cash balances are restricted by various legal or contractual obligations, such as legal reserves or debt agreements.

Investments are stated at amortized cost.

##### **Receivables**

Receivables are shown gross, with uncollectible amounts recognized under the direct write-off method. No allowance for uncollectible accounts has been provided since it is believed that such allowance would not be material.

## ST. LAWRENCE-LEWIS COUNTIES BOCES

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### NOTES TO AUDITED BASIC FINANCIAL STATEMENTS June 30, 2025

#### **NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES - Continued**

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##### **Leases Receivable**

The BOCES leases building space and equipment to other entities. A lease receivable is measured and recorded at the present value of lease payments expected to be received by the BOCES during the lease term using an implicit discount rate, net of any provision for estimated uncollectible amounts. As lease payments are received from the lessees, they are first allocated to the amortization of the discount on the lease receivable and recognized as interest revenue and then to lease receivable.

##### **Other Assets/Restricted Assets**

In the BOCES-wide financial statements, bond discounts and premiums, and any prepaid bond insurance costs are deferred and amortized over the life of the debt issue. Bond issuance costs are recognized as an expense in the period incurred.

##### **Capital Assets and Intangible Lease Assets**

Capital assets are reported at actual cost or estimated historical costs if actual historical cost if not available. Donated assets are reported at estimated fair market value at the time received.

The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Land and construction in progress are not depreciated.

Capitalization thresholds (the dollar value above which asset acquisitions are added to the capital asset accounts), depreciation methods and estimated useful lives of capital assets reported in the BOCES-wide statements are as follows:

	<b>Capitalization Threshold</b>	<b>Depreciation Model</b>	<b>Estimated Useful Life</b>
Site Improvements	\$5,000	Straight-line	10-20
Buildings	5,000	Straight-line	15-50
Furniture & Equipment	5,000	Straight-line	3-15
Capital Leases	5,000	Straight-line	2-5

The BOCES does not possess any infrastructure.

**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**  
June 30, 2025

**NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES - Continued**

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**Capital Assets and Intangible Lease Assets - Continued**

Intangible lease assets are initially measured at an amount equal to the initial measurement of the related lease liability plus any lease payments made prior to the lease term, less lease incentives, plus ancillary charges necessary to place the lease into service. A capitalization threshold of \$5,000 is used for lease acquisitions that are prepaid and have no corresponding lease liability. Intangible lease assets are amortized over the shorter of the lease term or the useful life of the underlying asset.

**Deferred Outflows and Inflows of Resources**

In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) until then. The BOCES has two items that qualify for reporting in this category. The first item is related to pensions and Other Postemployment Benefit (OPEB) reported in the BOCES-wide Statement of Net Position. The deferred outflows of resources related to pensions represents the effect of the net change in the BOCES' proportion of the collective net pension asset or liability and difference during the measurement period between the BOCES' contributions and its proportionate share of total contributions to the pension systems not included in pension expense. The deferred outflows of resources related to OPEB represents the effect of the differences between expected and actual experience, and changes of assumptions or other inputs. The second item is the BOCES' contributions to the New York State Teachers' and Employees' pension systems and to OPEB plan subsequent to the measurement date.

In addition to liabilities, the Statement of Net Position or Balance Sheet will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position or fund balance that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The BOCES has three items that qualify for reporting in this category. The first item is related to pensions reported in the BOCES-wide Statement of Net Position. This represents the effect of the net change in the BOCES' proportion of the collective net pension liability (TRS and ERS system) and difference during the measurement periods between the BOCES' contributions and its proportionate share of total contributions to the pension systems not included in pension expense. The second item is related to OPEB reported in the BOCES-wide Statement of Net Position. This represents the effect of the net changes of assumptions or other inputs. The third item is related to leases and represents the present value of future payments the BOCES will collect as lessor over the life of the lease.

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## ST. LAWRENCE-LEWIS COUNTIES BOCES

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### NOTES TO AUDITED BASIC FINANCIAL STATEMENTS

June 30, 2025

#### **NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES - Continued**

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##### **Unearned Revenue**

The BOCES reports unearned revenue on its Statement of Net Position and its Balance Sheet. On the Statement of Net Position, unearned revenue arises when resources are received by the BOCES before it has legal claim to them, as when grant monies are received prior to incurrence of qualifying expenditures. In subsequent periods, when the BOCES has legal claim to resources, the liability for unearned revenue is removed and the revenue is recognized.

##### **Employee Benefits – Compensated Absences**

Compensated absences consist of unpaid accumulated annual sick leave and vacation time.

Sick leave eligibility and accumulation is specified in negotiated labor contracts and in individual employment contracts. Upon retirement, resignation or death, employees may contractually receive a payment based on unused accumulated sick leave and/or a credit towards their health insurance obligation.

Vacation eligibility and accumulation is specified in collective bargaining agreements and in individual employment contracts. Some earned benefits may be forfeited if not taken within varying time periods. Certain employees are compensated for unused accumulated vacation leave through paid time off or cash payment upon retirement, termination, or death if their contract allows.

Certain collectively bargained agreements require these payments to be paid in the form of non-elective contributions into the employee's section 403(b) plan.

In the BOCES-Wide financial statements, the BOCES recognizes a liability for compensated absences, including vacation and sick leave, when employees have earned the right to the leave and it is more likely than not that the leave will be used for time off or otherwise paid in cash, or settled through other means. The liability is measured at the employee's rate of pay at the reporting date, and/or rates specified in negotiated labor contracts and in individual employment contracts, including salary-related payments such as social security and Medicare taxes.

In the fund statements, a liability is reported only for payments due for unused compensated absences for those employees that have obligated themselves to separate from service with the BOCES by June 30<sup>th</sup>.

## ST. LAWRENCE-LEWIS COUNTIES BOCES

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### NOTES TO AUDITED BASIC FINANCIAL STATEMENTS

June 30, 2025

#### **NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES - Continued**

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##### **Other Benefits**

BOCES employees participate in the New York State Employees' Retirement System and the New York State Teachers' Retirement System.

BOCES employees may choose to participate in the BOCES' elective deferred compensation plans established under Internal Revenue Code Sections 403(b) and 457.

In addition to providing these benefits, the BOCES provides individual, family, or surviving spouse postemployment health insurance coverage to eligible retired employees. Collective bargaining agreements and individual employment contracts determine if BOCES employees are eligible for these benefits if they reach normal retirement age while working for the BOCES. Healthcare benefits are provided through plans whose premiums are based on the benefits paid during the year. The cost of providing post-retirement benefits is shared between the BOCES and the retired employee. The BOCES recognizes the cost of providing health insurance by recording its share of insurance premiums as an expenditure in the governmental funds as the liabilities for premiums mature (come due for payment). In the BOCES-Wide statements, the cost of post-employment health insurance coverage is recognized on the economic resources measurement focus and the accrual basis of accounting in accordance with the criteria set forth by GASB.

##### **Short-Term Debt**

The BOCES may issue Revenue Anticipation Notes (RAN) in anticipation of the receipt of revenues. These notes are recorded as a liability of the fund that will actually receive the proceeds from the issuance of the notes. The RANs represent a liability that will be extinguished by the use of expendable, available resources of the fund.

The BOCES may issue budget notes up to an amount not to exceed 5% of the amount of the annual budget during any fiscal year for expenditures for which there is an insufficient or no provision made in the annual budget. The budget note must be repaid no later than the close of the second fiscal year succeeding the year in which the note was issued.

The BOCES may issue Bond Anticipation Notes (BAN), in anticipation of proceeds from the subsequent sale of bonds. These notes are recorded as current liabilities of the funds that will actually receive the proceeds from the issuance of bonds. BANs that are replaced with long-term financing or renewed subsequent to the year-end but before the issuance of the financial statements are treated as long-term liabilities, as these notes will not require the use of working capital during that period. State law requires that BANs issued for capital purposes be converted to long-term financing within five years after the original issue date.

## ST. LAWRENCE-LEWIS COUNTIES BOCES

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### NOTES TO AUDITED BASIC FINANCIAL STATEMENTS

June 30, 2025

#### NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES - Continued

##### **Accrued Liabilities and Long-Term Obligations**

Payables, accrued liabilities, and long-term obligations are reported in the BOCES-wide financial statements. In the governmental funds, payables and accrued liabilities are paid in full, in a timely manner, from current financial resources. Claims and judgments, other postemployment benefits payable, and compensated absences that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they are due for payment in the current year. Bonds and other long-term obligations that will be paid from governmental funds are recognized as a liability in the fund financial statements when due.

Long-term obligations represent the BOCES' future obligations or future economic outflows. The liabilities are reported as due in one year or due within more than one year in the Statement of Net Position.

##### **Equity Classifications**

###### BOCES-Wide Statements

In the BOCES-wide statements there are three classes of net position:

**Net Investment in Capital Assets** – consists of net capital assets (cost less accumulated depreciation) and intangible lease and subscription assets (present value of future payments remaining on the term less accumulated amortization) reduced by outstanding balances of related debt obligations from the acquisition, constructions, improvements of, and the right-to-use those assets, net of any unexpended proceeds.

**Restricted Net Position** – reports net position when constraints placed on the assets or deferred outflows of resources are either externally imposed by creditors (such as through debt covenants), grantors, contributors, laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

## ST. LAWRENCE-LEWIS COUNTIES BOCES

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### NOTES TO AUDITED BASIC FINANCIAL STATEMENTS

June 30, 2025

#### NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES - Continued

##### **Equity Classifications - Continued**

**Unrestricted Net Position** – reports the balance of net position that does not meet the definition of the above two classifications and is deemed to be available for general use by the BOCES.

##### Fund Statements

In the fund basis statements, there are five classifications of fund balance:

**Nonspendable** – Includes amounts that cannot be spent because they are either not in spendable form or legally or contractually required to be maintained intact.

**Restricted** – Includes amounts with constraints placed on the use of resources either externally imposed by creditors, grantors, contributors, or laws or regulations of other governments; or imposed by law through constitutional provisions or enabling legislation. All encumbrances of funds other than the General Fund are classified as restricted fund balance. The BOCES has established the following restricted fund balances:

The BOCES has established the following restricted fund balances:

##### **Advanced Technical Equipment**

The reserve is authorized by §1950(4)(ee) of the Education Law. The reserve is established by the Board and a vote of a majority of the Boards of the participating districts. The purpose of the reserve is to purchase advanced technology equipment to be used for instruction in state approved careers and technical education. All purchases are subject to approval by the Commission of Education. The maximum amount that may be retained in the reserve is equal to the greatest of 20% of the current career education services budget or \$500,000, provided the total amount shall not exceed \$2,000,000. Any amounts remaining in the reserve at time of liquidation shall be distributed to the participating districts within 90 days. This reserve is accounted for in the Capital Projects Fund.

##### **Capital Projects Fund – BOCES-Wide**

According to constraints placed on the use of resources established by approved capital projects, these funds must be used for the specific purpose outlined in the approved propositions and as designated for future projects. These monies are accounted for in the Capital Projects Fund.

## ST. LAWRENCE-LEWIS COUNTIES BOCES

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### NOTES TO AUDITED BASIC FINANCIAL STATEMENTS

June 30, 2025

#### **NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES - Continued**

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##### **Equity Classifications – Continued**

###### **Debt Reserve – DASNY**

According to General Municipal Law §6-l, the mandatory reserve for debt must be established for the purpose of retiring the outstanding obligations upon the sale of BOCES property or capital improvement that was financed by obligations that remain outstanding at the time of sale. The funding of the reserve is from assets held for future debt service payments related to Capital Projects. This reserve is accounted for in the Capital Projects Fund.

###### **Employee Benefit Accrued Liability**

According to General Municipal Law §6-p, expenditures made from the employee benefit accrued liability reserve fund must be used for the payment of accrued employee benefit due an employee upon termination of the employee's service. This reserve may be established by a majority vote of the Board and is funded by budgetary appropriations and such other reserves and funds that may be legally appropriated. This reserve is accounted for in the General Fund.

###### **Retirement Contributions**

According to General Municipal Law §6-r, all expenditures made from the retirement contributions reserve fund must be used for financing retirement contributions to the New York State and Local Employees' Retirement System. This reserve is established by Board resolution and if funded by budgetary appropriation and such other reserves and funds that may be legally appropriated. The reserve must be accounted for separately and apart from all other funds and a detailed report of the operation and condition of the fund must be provided to the Board. This reserve is accounted for in the General Fund. Effective April 1, 2019, a Board may adopt a resolution establishing a sub-fund for contributions to New York State Teachers' Retirement System. During a fiscal year, the Board may authorize payment into the sub-fund of up to 2% of the total covered salaries paid during the preceding fiscal year, with the total amount funded not to exceed 10% of the total covered salaries during the preceding fiscal year. The sub-fund is separately administered, but must comply with all the existing provisions of General Municipal Law §6-r. This reserve is accounted for in the General Fund.

## ST. LAWRENCE-LEWIS COUNTIES BOCES

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### NOTES TO AUDITED BASIC FINANCIAL STATEMENTS June 30, 2025

#### NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES - Continued

##### **Equity Classifications – Continued**

###### **Unemployment Insurance**

According to General Municipal Law §6-m, all expenditures made from the unemployment insurance payment reserve fund must be used to pay the cost of reimbursement to the State Unemployment Insurance Fund for payments made to claimants where the employer has elected to use the benefit reimbursement method. The reserve may be established by Board action and is funded by budgetary appropriations and such other funds as may be legally appropriated. Within sixty days after the end of any fiscal year, excess amounts may either be transferred to another reserve or the excess applied to the appropriations of the next succeeding fiscal year's budget. If the BOCES elects to convert to tax (contribution) basis, excess resources in the fund over the sum sufficient to pay pending claims may be transferred to any other reserve fund. This reserve is accounted for in the General Fund.

Restricted Fund Balance includes the following:

General Fund	
Employee Benefit Accrued Liability	\$ 702,762
Retirement Contributions	682,317
Unemployment Insurance	764,822
Capital Projects Fund	
Advanced Technical Equipment	394,502
Debt Reserve - DASNY	72,662
BOCES-wide Capital Project	<u>2,512,655</u>
Total Restricted Funds	<u>\$ 5,129,720</u>

**Committed** – Includes amounts that can only be used for the specific purposes pursuant to constraints imposed by formal action of the BOCES' highest level of decision-making authority, i.e., the Board of Education. The BOCES has no committed fund balances as of June 30, 2025.

**Assigned** - Includes amounts that are constrained by the BOCES' intent to be used for specific purposes but are neither restricted nor committed. The purpose of the constraint must be narrower than the purpose of the General Fund, and in funds other than the General Fund. Assigned fund balance represents the residual amount of fund balance. Assigned fund balance also includes an amount appropriated to partially fund the subsequent year's budget, as well as encumbrances not classified as restricted at the end of the fiscal year. All encumbrances of the General Fund are classified as Assigned Fund Balance in the General Fund. Any remaining fund balance in other funds is considered assigned.

**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**

June 30, 2025

**NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES - Continued**

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**Equity Classifications - Continued**

**Unassigned** - Includes all other General Fund amounts that do not meet the definition of the above four classifications and are deemed to be available for general use by the BOCES and could report a surplus or deficit. In funds other than the General Fund, the unassigned classification is used to report a deficit fund balance resulting from overspending for specific purposes for which amounts had been restricted or assigned.

**Order of Use of Fund Balance**

In circumstances where an expenditure is incurred for a purpose for which amounts are available in multiple fund balance classifications (e.g., expenditures related to reserves) the expenditure is to be spent first from the restricted fund balance to the extent appropriated by either budget vote or board approved budget revision and then from the unrestricted fund balance. Expenditures incurred in the unrestricted fund balances shall be applied first to the assigned fund balance to the extent that there is an assignment and then to the unassigned fund balance.

**Implementation of New Accounting Standards**

The BOCES has adopted all current Statements of the Governmental Accounting Standards Board (GASB) that are applicable. At June 30, 2025, the BOCES implemented the following new standards issued by GASB:

GASB has issued Statement No. 101, *Compensated Absences*, effective for the year ended June 30, 2025. This statement requires that liabilities for compensated absences be recognized for leave that has not been used and leave that has not been used, but not yet paid in cash or settled through noncash means. This liability would include leave that has not been used if the leave is attributable to services already rendered, the leave accumulates, and the leave is more likely than not to be used for time off or otherwise paid in cash or settled through noncash means.

GASB has issued Statement No. 102, *Certain Risk Disclosures*, effective for the year ended June 30, 2025. This statement's objective is to provide users of governmental financial statements with essential information about risks related to a government's vulnerabilities due to certain concentrations or constraints.

## ST. LAWRENCE-LEWIS COUNTIES BOCES

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### NOTES TO AUDITED BASIC FINANCIAL STATEMENTS

June 30, 2025

#### NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES - Continued

##### **Future Changes in Accounting Standards**

GASB has issued Statement No. 103, *Financial Reporting Model Improvements*, effective for the year ended June 30, 2026. The statement's objective is to improve key components of the financial reporting model to enhance effectiveness in providing information that is essential for decision making and assisting a government's accountability. Additionally, the statement also addresses certain application issues.

GASB has issued Statement No. 104, *Disclosure of Certain Capital Assets*, effective for the year ended June 30, 2026. This statement requires certain types of capital assets to be disclosed separately in the capital assets note disclosure such as leased assets, intangible right-to-use assets, and assets held for sale.

The BOCES will evaluate the impact each of these pronouncements may have on its financial statements and will implement them as applicable and when material.

**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**  
June 30, 2025

**NOTE 2 – EXPLANATION OF CERTAIN DIFFERENCES  
BETWEEN FUND STATEMENTS AND BOCES-WIDE  
STATEMENTS**

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Due to the differences in the measurement focus and basis of accounting used in the governmental fund statements and the BOCES-wide statements, certain financial transactions are treated differently. The basic financial statements contain a full reconciliation of these items. The differences result primarily from the economic focus of the BOCES-wide statements, compared with the current financial resources focus of the governmental funds.

**Total Fund Balances of Governmental Funds vs. Net Position of Governmental Activities**

Total fund balances of the BOCES' governmental funds differ from "net position" of governmental activities reported in the Statement of Net Position. This difference primarily results from the long-term economic focus of the Statement of Net Position versus the current financial resources focus of the governmental fund Balance Sheets, as applied to the reporting of capital assets and deferred outflows of resources, and long-term assets and liabilities, and deferred inflows of resources.

**Statement of Revenues, Expenditures, and Changes in Fund Balances vs. Statement of Activities**

Differences between the funds Statement of Revenues, Expenditures, and Changes in Fund Balances and the Statement of Activities fall into one of five broad categories. The amounts shown below represent:

1. Long-Term Revenue and Expense Differences:

Long-term revenue differences arise because governmental funds report revenues only when they are considered "available", whereas the Statement of Activities reports revenues when earned. Differences in long-term expenses arise because governmental funds report on a current financial resources measurement focus and the modified accrual basis, whereas the economic resources measurement focus and the accrual basis of accounting is used on the Statement of Activities.

2. Capital Related Differences:

Capital related differences include the difference between proceeds for the sale of capital assets reported on governmental fund statements and the gain or loss on the sale of assets as reported on the Statement of Activities, and the difference between recording an expenditure for the acquisition of capital items or financing of intangible lease assets in the governmental fund statements and depreciation or amortization expense on those items as recorded in the Statement of Activities.

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**  
June 30, 2025

**NOTE 2 – EXPLANATION OF CERTAIN DIFFERENCES  
BETWEEN FUND STATEMENTS AND BOCES-WIDE  
STATEMENTS - Continued**

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**Statement of Revenues, Expenditures, and Changes in Fund Balances vs. Statement of Activities – Continued**

3. Long-Term Debt Transactions Differences:

Long-term debt transaction differences occur because the issuance of long-term debt provides current financial resources to governmental funds but is recorded as a liability in the Statement of Net Position. In addition, both interest and principal payments are recorded as expenditures in the fund statements when due and payable, whereas interest expense is recorded in the Statement of Activities as it accrues, and principal payments are recorded as a reduction of liabilities in the Statement of Net Position.

4. Pension Differences:

Pension differences occur as a result of recognizing pension costs using the current financial resources measurement focus and the modified accrual basis of accounting, whereby an expenditure is recognized based on the contractually required contribution as calculated by the plan, versus the economic resources measurement focus and the accrual basis of accounting, whereby an expense is recognized related to the BOCES's proportionate share of the collective pension expense of the plan.

5. OPEB Differences:

OPEB differences occur as a result of recognizing OPEB costs using the current financial resources measurement focus and the modified accrual basis of accounting, whereby an expenditure is recognized for health insurance premiums and OPEB costs as they mature (come due for payment), versus the economic resources measurement focus and the accrual basis of accounting, whereby an expense is recognized related to the future cost of benefits in retirement over the term of employment.

**NOTE 3 – CHANGE IN ACCOUNTING PRINCIPLES**

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During the fiscal year ended June 30, 2025, the BOCES implemented GASB Statement No. 101, *Compensated Absences*. The implementation of the statement establishes a unified model for the recognition and measurement of compensated absences.

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## ST. LAWRENCE-LEWIS COUNTIES BOCES

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### NOTES TO AUDITED BASIC FINANCIAL STATEMENTS

June 30, 2025

#### NOTE 4 – STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

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##### Budgets

Section 1950 of the Education Law requires adoption of final budget by no later than May 15<sup>th</sup> of the ensuing year.

The BOCES administration prepares a proposed administrative, capital and program budget, as applicable, for approval by members of the BOCES board for the General Fund.

Appropriations for educational services are adopted at the program line-item level.

A tentative administrative budget is provided to the component BOCES for adoption by resolution. Approval of the tentative administrative budget requires the approval of a majority of the component school boards actually voting. During the current year, the administrative budget was approved by a majority of its voting component school boards.

Appropriations lapse at the end of the fiscal year unless expended or encumbered. Encumbrances will lapse if not expended in the subsequent year. The BOCES Board can approve supplementary appropriations based upon requests for additional services and surplus revenues. See the supplemental information schedule *“Change from Adopted Budget to Final Budget”* for supplementary appropriations during the current year.

Budgets are adopted annually on a basis consistent with GAAP.

The General Fund is the only fund with a legally approved budget for the fiscal year ended June 30, 2025.

Budgets are established and used for individual capital projects funds expenditures as approved by the component districts. The maximum project amounts authorized is based primarily upon the cost of the project plus any requirements for external borrowings, not annual appropriations. These budgets do not lapse and are carried over to subsequent fiscal years until the completion of the projects.

Special Revenue Funds have not been included in the comparison because they do not have a legally authorized (appropriated) budget.

ST. LAWRENCE-LEWIS COUNTIES BOCES

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**  
June 30, 2025

**NOTE 4 – STEWARDSHIP, COMPLIANCE AND  
ACCOUNTABILITY - Continued**

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**Encumbrances**

Encumbrance accounting is used for budget control and monitoring purposes and is reported as a part of the governmental funds. Under this method, purchase orders, contracts and other commitments for the expenditure of monies are recorded to reserve applicable appropriations. Outstanding encumbrances as of year-end are presented as part of assigned fund balance, unless classified as restricted, and do not represent expenditures or liabilities. These commitments will be honored in the subsequent period. Related expenditures are recognized at that time, as the liability is incurred or the commitment is paid.

**NOTE 5 – CASH AND CASH EQUIVALENTS – CUSTODIAL  
CREDIT, CONCENTRATION OF CREDIT, INTEREST RATE,  
AND FOREIGN CURRENCY RISKS**

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**Cash, Cash Equivalents, and Investments**

Custodial credit risk is the risk that in the event of a bank failure, the BOCES' deposits may not be returned to it. While the BOCES does not have a specific policy for custodial credit risk, New York State statutes govern the BOCES' investment policies, as discussed previously in these Notes.

The BOCES' aggregate bank balances (disclosed in the financial statements) included balances not covered by depository insurance at year-end, collateralized as follows:

Uncollateralized	\$ <u>                  </u>
Collateralized with securities held by the pledging financial institution, or its trust department or agent, but not in the BOCES' name.	\$ <u>27,406,124</u>

## ST. LAWRENCE-LEWIS COUNTIES BOCES

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### NOTES TO AUDITED BASIC FINANCIAL STATEMENTS

June 30, 2025

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### NOTE 5 – CASH AND CASH EQUIVALENTS – CUSTODIAL CREDIT, CONCENTRATION OF CREDIT, INTEREST RATE, AND FOREIGN CURRENCY RISKS - Continued

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#### **Cash, Cash Equivalents, and Investments - Restricted**

Restricted cash represents cash and cash equivalents where use is limited by legal requirements. These assets represent amounts required by statute to be reserved for various purposes. Restricted cash as of year-end includes \$2,149,901 restricted for various fund balance reserves in the General Fund, \$700,946 restricted for the voter approved capital project and reserves in the Capital Projects Fund within the governmental funds and \$48,805,596 restricted for St. Lawrence-Lewis Counties School District Employees Workers' Compensation Plan and Medical Plan in the Fiduciary Fund.

Deposits are valued at cost or cost plus interest and are categorized as either (1) insured, or for which the securities are held by the BOCES' agent in the BOCES' name, (2) collateralized, and for which the securities are held by the pledging financial institution's trust department or agent in the BOCES' name, or (3) uncollateralized. At June 30, 2025 all deposits were fully insured and collateralized by the BOCES' agent, but not in the BOCES' name.

#### **Investment and Deposit Policy**

BOCES follows an investment and deposit policy, the overall objective of which is to adequately safeguard the principal amount of funds invested or deposited; conformance with Federal, State, and other legal requirements; and provide sufficient liquidity of invested funds in order to meet obligations as they become due. Oversight of investment activity is the responsibility of the Business Administrator of BOCES.

#### **Investment Pool - NYCLASS**

The BOCES participates in a multi-municipal cooperative investment pool agreement pursuant to New York State General Municipal Law Article 5-G, § 119-O, whereby it holds a portion of the investments in cooperation with other participants.

Total investments of the cooperative as of year-end are \$14,108,902,633, which consisted of \$578,204,196 in collateralized bank deposits, \$3,819,691,492 in repurchase agreements, \$8,250,852,544 in U.S Treasury Bills, and \$1,460,154,401 in U.S. Treasury Notes. The U.S Treasuries within the NYCLASS portfolio are backed by the full faith and credit of the United States Government and therefore do not require collateral. New York State Municipal Bonds within the portfolio are backed by the full faith and credit of the State of New York and therefore do not require collateral. The other permissible investment security types are collateralized in accordance with NYS GML Section 10 and the NYCLASS Investment Policy. Repurchase agreements (repos) are collateralized 102% by either U.S. Treasuries and/or U.S. Agencies.

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**  
June 30, 2025

**NOTE 5 – CASH AND CASH EQUIVALENTS – CUSTODIAL  
CREDIT, CONCENTRATION OF CREDIT, INTEREST RATE,  
AND FOREIGN CURRENCY RISKS - Continued**

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**Investment Pool – NYCLASS - Continued**

Bank deposits also require full collateral; currently NYCLASS Collateralized Bank Deposits are being collateralized by Federal Home Loan Bank (FHLB) Letters of Credit (LOC). Additional information concerning the cooperative is presented in the annual report of NYCLASS.

The investments are highly liquid and are considered to be cash equivalents, which are included in unrestricted and restricted cash and cash equivalents.

At June 30, 2025, the BOCES held \$39,370,802 in the Custodial Fund in the investment pool which is included in restricted cash and cash equivalents on the Statement of Fiduciary Net Position.

**Interest Rate Risk**

Interest rate risk is the risk that the fair value of investments will be affected by changing interest rates. The BOCES's investment policy does not limit investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

**Credit Risk**

The BOCES's policy is to minimize the risk of loss due to failure of an issuer or other counterparty to an investment to fulfill its obligations. The BOCES's investment and deposit policy authorizes the reporting entity to purchase the following types of investments:

- Interest bearing demand accounts
- Certificates of deposit
- Obligations of the United States Treasury and United States agencies
- Obligations of New York State and its localities

## ST. LAWRENCE-LEWIS COUNTIES BOCES

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### NOTES TO AUDITED BASIC FINANCIAL STATEMENTS

June 30, 2025

#### **NOTE 6 – INVESTMENTS**

The BOCES considers all highly liquid investments (including restricted assets) with original maturities of one year or less when purchased to be cash equivalents. The BOCES' investment policy for these investments is also governed by New York State statutes.

Total investments as of year-end were valued at an amortized cost of \$2,956,957 in the General Fund and \$72,662 in the Capital Projects Fund. Investments consist of United States Treasury Notes/Bonds and are carried at amortized costs due to remaining maturities at time of purchase of one year or less.

#### **NOTE 7 – CAPITAL ASSETS AND INTANGIBLE LEASE ASSETS**

In accordance with provisions of GASB Statement No. 86, *Leases*, the BOCES has recognized a lease liability obligation and an intangible lease asset for agreements whereby the BOCES obtains the right to the present service capacity of any underlying asset and the right to determine the nature and manner of an underlying asset's use for a period of one year or greater. The BOCES has entered into such lease agreements for various items and other equipment with implicit interest rates ranging from 1.910% to 3.187%.

**ST. LAWRENCE-LEWIS COUNTIES BOCES**

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**  
June 30, 2025

**NOTE 7 – CAPITAL ASSETS AND INTANGIBLE LEASE ASSETS**

- Continued

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Capital asset and intangible lease balances and activity for the year ended June 30 are as follows:

<b>Governmental Activities</b>	<b>Beginning Balance</b>	<b>Additions</b>	<b>Retirements / Reclassifications</b>	<b>Ending Balance</b>
<b>Capital Assets That Are Not Depreciated:</b>				
Land	\$ 585,295	\$ -	\$ -	\$ 585,295
Total Nondepreciable Assets	<u>585,295</u>	<u>-</u>	<u>-</u>	<u>585,295</u>
<b>Other Capital Assets:</b>				
Site Improvements	4,878,443	193,804	-	5,072,247
Buildings & Improvements	74,494,786	285,030	-	74,779,816
Furniture and Equipment	8,760,133	311,005	(517,074)	8,554,064
Intangible Lease Assets	3,576,422	634,184	(1,585,396)	2,625,210
Total Other Capital Assets	<u>91,709,784</u>	<u>1,424,023</u>	<u>(2,102,470)</u>	<u>91,031,337</u>
<b>Less Accumulated Depreciation and Amortization:</b>				
Site Improvements	1,615,407	208,402	-	1,823,809
Buildings & Improvements	22,020,592	3,591,108	-	25,611,700
Furniture and Equipment	7,570,094	357,060	(477,004)	7,450,150
Intangible Lease Asset	1,850,028	451,071	(1,266,478)	1,034,621
Total Accumulated Depreciation and Amortization	<u>33,056,121</u>	<u>4,607,641</u>	<u>(1,743,482)</u>	<u>35,920,280</u>
Total Other Capital Assets, Net	<u>58,653,663</u>	<u>(3,183,618)</u>	<u>(358,988)</u>	<u>55,111,057</u>
Capital Assets, Net	<u>\$ 59,238,958</u>	<u>\$ (3,183,618)</u>	<u>\$ (358,988)</u>	<u>\$ 55,696,352</u>

Depreciation and amortization expense was charged to governmental functions as follows:

Administration	\$ 70,911
Occupational Instruction	3,865,396
Instruction for Special Education	71,355
Itinerant Services	2,989
General Instruction	72,760
Instructional Support	365,292
Other Services	<u>158,938</u>
Total Depreciation and Amortization Expense	<u>\$ 4,607,641</u>

## ST. LAWRENCE-LEWIS COUNTIES BOCES

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### NOTES TO AUDITED BASIC FINANCIAL STATEMENTS

June 30, 2025

#### **NOTE 8 – LEASE RECEIVABLE**

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The BOCES has recognized a lease receivable and deferred inflow of resources – leases, for various agreements whereby the BOCES leases building space and equipment to other entities, with an interest rate ranging from 1.910% to 3.187%. The lease receivable and associated deferred inflow of resources will be reduced as the lease revenue is earned in future periods.

Principal and interest income received for the BOCES lease receivable amounted to \$217,104 and \$12,781, respectively, for the fiscal year ended June 30, 2025.

The following is a summary of principal and interest requirements to maturity for the BOCES receivable:

	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2026	\$ 260,597	\$ 12,643	\$ 273,240
2027	230,975	7,887	238,862
2028	157,279	4,008	161,287
2029	94,071	1,714	95,785
2030	<u>37,495</u>	<u>367</u>	<u>37,862</u>
	<u><u>\$ 780,417</u></u>	<u><u>\$ 26,619</u></u>	<u><u>\$ 807,036</u></u>

BOCES management has deemed the amounts to be fully collectible.

#### **NOTE 9 – SHORT-TERM DEBT OBLIGATIONS**

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Transactions in short-term debt for the year are summarized below:

	<b>Maturity</b>	<b>Stated Interest Rate</b>	<b>Beginning Balance</b>	<b>Issued</b>	<b>Redeemed</b>	<b>Ending Balance</b>
RAN	6/17/2026	4.23%	\$ -	\$ 5,500,000	\$ -	\$ 5,500,000
RAN	6/18/2025	4.49%	1,000,000	-	1,000,000	-
RAN	6/18/2025	5.00%	4,500,000	-	4,500,000	-
			<u>\$ 5,500,000</u>	<u>\$ 5,500,000</u>	<u>\$ 5,500,000</u>	<u>\$ 5,500,000</u>

## ST. LAWRENCE-LEWIS COUNTIES BOCES

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### NOTES TO AUDITED BASIC FINANCIAL STATEMENTS

June 30, 2025

#### **NOTE 9 – SHORT-TERM DEBT OBLIGATIONS - Continued**

Interest on short-term debt for the year was composed of:

Interest Paid	\$ 269,900
Less: Interest Accrued in the Prior Year	-
Plus: Interest Accrued in the Current Year	-
<b>Total Interest on Short-Term Debt</b>	<b><u>\$ 269,900</u></b>

The RANs were issued in anticipation of the collection of Federal and State aid receivables.

#### **NOTE 10 – LONG-TERM DEBT OBLIGATIONS**

Long-term liability balances and activity for the year are summarized below:

In the fund financial statements, governmental funds recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Further, the unmatured principal of general long-term debt does not require current appropriation and expenditure of governmental fund financial resources.

#### **Serial Bonds**

The BOCES borrows money in order to acquire land or equipment, construct buildings, or make improvements. This enables the cost of these capital assets to be borne by the present and future taxpayers receiving the benefit of the capital assets. These long-term liabilities are full faith and credit debt of the local government. The provisions will be in the General Fund's future budgets for capital indebtedness.

#### **Lease Liabilities**

The BOCES enters into agreements to lease information technology equipment and buildings. Leases with a lease term greater than twelve months are recorded at the present value of the future minimum lease payments as of the date of their inception.

**ST. LAWRENCE-LEWIS COUNTIES BOCES**

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**  
June 30, 2025

**NOTE 10 – LONG-TERM DEBT OBLIGATIONS - Continued**

Long-term liability balances and activity are as follows:

<b>Governmental Activities</b>	<b>Beginning Balances</b>	<b>Additions</b>	<b>Reductions</b>	<b>Ending Balances</b>	<b>Amount Due Within One Year</b>
<b>Bonds and Notes Payable</b>					
General Obligation Debt					
NYS Dormitory Authority					
Bonds	\$ 39,560,000	\$ -	\$ 2,140,000	\$ 37,420,000	\$ 2,225,000
Premium on Bonds	5,277,002	-	302,958	4,974,044	302,958
Installment Purchase Debt	1,271,617	-	85,000	1,186,617	87,000
Total Bonds & Notes Payable	<u>46,108,619</u>	<u>-</u>	<u>2,527,958</u>	<u>43,580,661</u>	<u>2,614,958</u>
<b>Other Liabilities</b>					
Compensated Absences Payable	1,441,655	534,738	-	1,976,393	-
Other Postemployment Benefits Liability	244,401,177	5,597,617	-	249,998,794	-
Net Pension Liability - Proportionate Share	5,094,151	-	443,817	4,650,334	-
Lease Liability	1,777,202	634,184	775,529	1,635,857	530,717
Total Other Liabilities	<u>252,714,185</u>	<u>6,766,539</u>	<u>1,219,346</u>	<u>258,261,378</u>	<u>530,717</u>
Total Governmental Activities	<u><u>\$ 298,822,804</u></u>	<u><u>\$ 6,766,539</u></u>	<u><u>\$ 3,747,304</u></u>	<u><u>\$ 301,842,039</u></u>	<u><u>\$ 3,145,675</u></u>

The General Fund has typically been used to liquidate long-term liabilities.

Additions and reductions to compensated absences are shown net.

**ST. LAWRENCE-LEWIS COUNTIES BOCES**

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**  
June 30, 2025

**NOTE 10 – LONG-TERM DEBT OBLIGATIONS - Continued**

Serial and statutory bond obligations are comprised of the following:

<b>Description</b>	<b>Issue Date</b>	<b>Final Maturity</b>	<b>Stated Interest Rate (%)</b>	<b>Balance</b>
NYS Dormitory Authority Bonds - 2015	06/10/15	08/15/26	2-5%	\$ 815,000
NYS Dormitory Authority Bonds - 2021 Refunding	05/05/21	08/15/30	2-4%	2,055,000
NYS Dormitory Authority Bonds - Series 2020A	07/17/20	08/15/42	4-5%	16,250,000
NYS Dormitory Authority Bonds - Series 2020B	12/02/20	08/15/50	4-5%	<u>18,300,000</u>
				<u>\$ 37,420,000</u>

The following is a summary of debt service requirements for serial bonds:

	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2026	\$ 2,225,000	\$ 1,548,450	\$ 3,773,450
2027	1,475,000	1,457,300	2,932,300
2028	1,635,000	1,387,500	3,022,500
2029	1,715,000	1,309,850	3,024,850
2030	1,800,000	1,228,350	3,028,350
2031-2035	7,685,000	5,123,200	12,808,200
2036-2040	9,355,000	3,458,200	12,813,200
2041-2045	6,275,000	1,687,400	7,962,400
2046-2050	<u>5,255,000</u>	<u>647,000</u>	<u>5,902,000</u>
Total	<u>\$ 37,420,000</u>	<u>\$ 17,847,250</u>	<u>\$ 55,267,250</u>

Existing lease obligations are comprised of the following:

<b>Description</b>	<b>Issue Date</b>	<b>Final Maturity</b>	<b>Stated Interest Rate (%)</b>	<b>Balance</b>
Equipment	2019-2025	2025-2030	2.082 - 2.495%	\$ 836,829
Buildings	2022-2025	2025-2028	2.22 - 2.596%	6,408
Copiers	2020-2025	2025-2030	1.910 - 3.187%	<u>792,620</u>
				<u>\$ 1,635,857</u>

## ST. LAWRENCE-LEWIS COUNTIES BOCES

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### NOTES TO AUDITED BASIC FINANCIAL STATEMENTS June 30, 2025

#### **NOTE 10 – LONG-TERM DEBT OBLIGATIONS - Continued**

Principal and interest expense paid on BOCES' lease liability amounted to \$439,888 and \$46,318, respectively, for the fiscal year ended June 30, 2025.

The following is a summary of debt service requirements for lease liabilities:

	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2026	\$ 530,717	\$ 43,168	\$ 573,885
2027	477,579	27,202	504,781
2028	345,224	13,355	358,579
2029	193,489	4,446	197,935
2030	88,848	878	89,726
<b>Total</b>	<b>\$ 1,635,857</b>	<b>\$ 89,049</b>	<b>\$ 1,724,906</b>

Interest on long-term debt for the year was composed of:

Interest Paid	\$ 1,680,232
Plus: Interest Prepaid in the Prior Year	199,355
Less: Interest Prepaid in the Current Year	(189,027)
Less: Amortization of Bond Premium	(302,958)
<b>Total Interest on Long-Term Debt</b>	<b><u>\$ 1,387,602</u></b>

#### **Defeased Debt**

In prior years, the BOCES defeased certain general obligations and other bonds by placing proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included in the BOCES' financial statements. Bonds outstanding in the amount of \$2,755,000 are considered defeased.

## ST. LAWRENCE-LEWIS COUNTIES BOCES

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### NOTES TO AUDITED BASIC FINANCIAL STATEMENTS June 30, 2025

#### **NOTE 11 – INSTALLMENT PURCHASE DEBT OBLIGATION**

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On January 27, 2022, the BOCES entered into an Energy Performance Contract Municipal Lease/Purchase Agreement with Signature Public Funding Corp. The project includes energy efficient improvements to the heating system and BOCES-wide lighting improvements. The estimated value of the capital improvements at completion of the project and at the inception of the lease is \$1,436,617. The project was completed as of June 30, 2022 and resulted in \$1,432,236 of construction costs being capitalized in 2022 as assets placed in service. Balance of the long-term liability at June 30, 2025 is \$1,186,617. The installment purchase debt obligation is amortized at an implicit interest rate of 2.18%.

The future minimum obligations for the installment purchase debt at June 30 are as follows:

	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2026	\$ 87,000	\$ 25,868	\$ 112,868
2027	89,000	23,972	112,972
2028	91,000	22,031	113,031
2029	93,000	20,048	113,048
2030	95,000	18,020	113,020
2031-2035	510,000	58,034	568,034
2036-2038	<u>221,617</u>	<u>7,286</u>	<u>228,903</u>
 Total	 <u>\$ 1,186,617</u>	 <u>\$ 175,259</u>	 <u>\$ 1,361,876</u>

#### **NOTE 12 – PENSION PLANS**

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##### **General Information**

The BOCES participates in the New York State Teachers' Retirement System (TRS) and the New York State Employees' Retirement System (ERS). These are cost-sharing multiple employer public employee defined benefit retirement systems. The Systems provide retirement, disability, withdrawal, and death benefits to plan members and beneficiaries related to years of service and final average salary.

## ST. LAWRENCE-LEWIS COUNTIES BOCES

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### NOTES TO AUDITED BASIC FINANCIAL STATEMENTS

June 30, 2025

#### **NOTE 12 – PENSION PLANS - Continued**

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##### **Teachers' Retirement System (TRS) Plan Description**

The TRS is administered by the New York State Teacher's Retirement Board. The TRS provides retirement benefits as well as, death and disability benefits to plan members and beneficiaries as authorized by the Education Law and the Retirement and Social Security Law of the State of New York (NYSRSSL). Membership is mandatory and automatic for all full-time teachers, teaching assistants, guidance counselors and administrators employed in New York Public Schools and BOCES who elected to participate in the TRS. Once a public employer elects to participate in the TRS, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by the enactment of a State statute. Additional information regarding the System, may be obtained by writing to the New York State Teachers' Retirement System, 10 Corporate Woods Drive, Albany, NY 12211-2395 or by referring to the NYSSTR Annual Comprehensive Financial Report which can be found on the System's website at [www.nystrs.org](http://www.nystrs.org).

##### **Employees' Retirement System (ERS) Plan Description**

Obligations of employers and employees to contribute and benefits to employees are governed by the NYSRSSL. The net position of the ERS is held in the New York State Common Retirement Fund (the Fund), which was established to hold all net assets and record changes in plan net position allocated to the ERS. As set forth in the NYSRSSL, the Comptroller of the State of New York (Comptroller) serves as the trustee of the Fund and is the administrative head of the ERS. Once a public employer elects to participate in the ERS, the election is irrevocable. The New York State Constitution provides that pension membership is a contractual relationship and plan benefits cannot be diminished or impaired. Benefits can be changed for future members only by enactment of a State statute. The BOCES also participates in the Public Employees' Group Life Insurance Plan (GLIP), which provides death benefits in the form of life insurance. The ERS is included in the State's financial report as a pension trust fund. That report, including information with regard to benefits provided, may be found at [www.osc.state.ny.us/retire/publications/index.php](http://www.osc.state.ny.us/retire/publications/index.php) or obtained by writing to the New York State and Local Employees' Retirement System, 110 State Street, Albany, NY 12244.

## ST. LAWRENCE-LEWIS COUNTIES BOCES

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### NOTES TO AUDITED BASIC FINANCIAL STATEMENTS

June 30, 2025

#### **NOTE 12 – PENSION PLANS - Continued**

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##### **TRS Benefits Provided**

###### **Benefits**

The benefits provided to members of the System are established by New York State law and may be amended only by the Legislature with the Governor's approval. Benefit provisions vary depending on date of membership and are subdivided into the following six classes:

###### *Tier 1*

Members who last joined prior to July 1, 1973 are covered by the provisions of Article 11 of the Education Law.

###### *Tier 2*

Members who last joined on or after July 1, 1973 and prior to July 27, 1976 are covered by the provisions of Article 11 of the Education Law and Article 11 of the Retirement and Social Security Law (RSSL).

###### *Tier 3*

Members who last joined on or after July 27, 1976 and prior to September 1, 1983 are covered by the provisions of Article 14 and Article 15 of the RSSL.

###### *Tier 4*

Members who last joined on or after September 1, 1983 and prior to January 1, 2010 are covered by the provisions of Article 15 of the RSSL.

###### *Tier 5*

Members who joined on or after January 1, 2010 and prior to April 1, 2012 are covered by the provisions of Article 15 of the RSSL.

###### *Tier 6*

Members who joined on or after April 1, 2012 are covered by the provisions of Article 15 of the RSSL.

## ST. LAWRENCE-LEWIS COUNTIES BOCES

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### NOTES TO AUDITED BASIC FINANCIAL STATEMENTS

June 30, 2025

#### **NOTE 12 – PENSION PLANS - Continued**

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##### **TRS Benefits Provided - Continued**

###### Service Retirements

Tier 1 members are eligible, beginning at age 55, for a service retirement allowance of approximately 2% per year of credited service times final average salary.

Under Article 19 of the RSSL, eligible Tier 1 and 2 members can receive additional service credit of one-twelfth of a year for each year of retirement credit as of the date of retirement or death up to a maximum of 2 additional years.

Tiers 2 through 5 are eligible for the same but with the following limitations: (1) Tiers 2 through 4 members receive an unreduced benefit for retirement at age 62 or retirement at ages 55 through 61 with 30 years of service or reduced benefit for retirement at ages 55 through 61 with less than 30 years of service. (2) Tier 5 members receive an unreduced benefit for retirement at age 62 or retirement at ages 57 through 61 with 30 years of service. They receive a reduced benefit for retirement at age 55 and 56 regardless of service credit, or ages 57 through 61 with less than 30 years of service.

Tier 6 members are eligible for a service retirement allowance of 1.75% per year of credited service for the first 20 years of service plus 2% per year for years of service in excess of 20 years times final average salary. Tier 6 members receive an unreduced benefit for retirement at age 63. They receive a reduced benefit at ages 55-62 regardless of service credit.

###### Vested Benefits

Retirement benefits for Tier 1-6 are now vested after 5 years of credited service. Prior to April 9, 2022, Tier 5 and 6 members were to attain 10 years of state service credit to be vested. Benefits are payable at age 55 or greater with the limitations previously noted for service retirements.

###### Disability Retirement

Members are eligible for disability retirement benefits after 10 years of credited New York State service.

## ST. LAWRENCE-LEWIS COUNTIES BOCES

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### NOTES TO AUDITED BASIC FINANCIAL STATEMENTS

June 30, 2025

#### **NOTE 12 – PENSION PLANS - Continued**

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##### **TRS Benefits Provided - Continued**

###### **Death Benefits**

Death benefits are paid to the beneficiary of active members who die in service and certain retirees. For active members, the benefit is based on final salary, age and the number of years of credited service. For retired members, it is also based on the number of years in retirement.

###### **Prior and Military Service**

After 2 years of membership, members of all tiers may claim and receive credit for prior New York State public or teaching service. Only Tier 1 and 2 members may, under certain conditions, claim out-of-state service. Certain members may also claim military service credit prior to or interrupting membership.

###### **Tier Reinstatement**

In accordance with Chapter 640 of the Laws of 1998, any active member who had a prior membership may elect to be reinstated to their original date and Tier of membership.

###### **Permanent Cost-of-Living Adjustment (COLA)**

Section 532-a of the Education Law provides a permanent cost-of-living benefit to both current and future retired members. This benefit will be paid commencing September of each year to retired members who have attained age 62 and have been retired for 5 years or attained age 55 and have been retired for 10 years. Disability retirees must have been retired for 5 years, regardless of age, to be eligible. The annual COLA percentage is equal to 50% of the increase in the consumer price index, not to exceed 3% nor be lower than 1%. It is applied to the first eighteen thousand dollars of maximum annual benefit. The applicable percentage payable beginning September 2022 and 2021 is 3.0% and 1.4%, respectively. Members who retired prior to July 1, 1970 are eligible for a minimum benefit of seventeen thousand five hundred dollars for 35 years of credited full-time New York State service. Certain members who retire pursuant to the provisions of Article 14 of the RSSL are eligible for automatic cost-of-living supplementation based on the increase in the consumer price index with a maximum per annum increase of 3%.

##### **ERS Benefits Provided**

###### **Benefits**

The System provides retirement benefits as well as death and disability benefits.

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**

June 30, 2025

**NOTE 12 – PENSION PLANS - Continued**

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**ERS Benefits Provided - Continued**

*Tier 1 and 2*

Eligibility: Tier 1 members, with the exception of those retiring under special retirement plans, must be at least age 55 to be eligible to collect a retirement benefit. There is no minimum service requirement for Tier 1 members. Tier 2 members, with the exception of those retiring under special retirement plans, must have 5 years of service and be at least age 55 to be eligible to collect a retirement benefit. The age at which full benefits may be collected for Tier 1 is 55, and the full benefit age for Tier 2 is 62.

Final average salary is the average of the wages earned in the 3 highest consecutive years of employment. For Tier 1 members who joined on or after June 17, 1971, each year's compensation in the final average salary calculation is limited to no more than 20 percent greater than the previous year. For Tier 2 members, each year of final average salary is limited to no more than 20 percent of the average of the previous two years.

*Tier 3, 4, and 5*

Eligibility: Tier 3, 4 and 5 members, with the exception of those retiring under special retirement plans, must have 5 years of service and be at least age 55 to be eligible to collect a retirement benefit. The full benefit age for Tier 3, 4 and 5 is 62.

Benefit Calculation: Generally, the benefit is 1.67 percent of final average salary for each year of service if the member retires with less than 20 years. If a member retires with between 20 and 30 years of service, the benefit is 2 percent of final average salary for each year of service. If a member retires with more than 30 years of service, an additional benefit of 1.5 percent of final average salary is applied for each year of service over 30 years. Tier 3 and 4 members with five or more years of service and Tier 5 members with 5 or more years of service can retire as early as age 55 with reduced benefits. Tier 3 and 4 members age 55 or older with 30 or more years of service can retire with no reduction in benefits.

Final average salary is the average of the wages earned in the 3 highest consecutive years of employment. For Tier 3, 4 and 5 members, each year's compensation used in the final average salary calculation is limited to no more than 10 percent greater than the average of the previous 2 years.

**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**  
June 30, 2025

**NOTE 12 – PENSION PLANS - Continued**

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**ERS Benefits Provided - Continued**

*Tier 6*

Eligibility: Tier 6 members, with the exception of those retiring under special retirement plans, must have 5 years of service and be at least age 55 to be eligible to collect a retirement benefit. The full benefit age for Tier 6 is 63 for ERS members.

Benefit Calculation: Generally, the benefit is 1.67 percent of final average salary for each year of service if the member retires with less than 20 years. If a member retires with 20 years of service, the benefit is 1.75 percent of final average salary for each year of service. If a member retires with more than 20 years of service, an additional benefit of 2 percent of final average salary is applied for each year of service over 20 years. Tier 6 members with 5 or more years of service can retire as early as age 55 with reduced benefits.

Final average salary is the average of the wages earned in the five highest consecutive years of employment. For Tier 6 members, each year's compensation used in the final average salary calculation is limited to no more than 10 percent greater than the average of the previous four years.

**Vested Benefits**

All members are vested when they reach 5 years of service credit.

**Disability Retirement Benefits**

Disability retirement benefits are available to ERS members unable to perform their job duties because of permanent physical or mental incapacity. There are three general types of disability benefits: ordinary, performance of duty, and accidental disability benefits. Eligibility, benefit amounts, and other rules such as any offset of other benefits depend on a member's tier, years of service, and plan.

**Ordinary Death Benefits**

Death benefits are payable upon the death, before retirement, of a member who meets eligibility requirements as set forth by law. The first \$50,000 of an ordinary death benefit is paid in the form of group term life insurance. The benefit is generally three times the member's annual salary. For most members, there is also a reduced post-retirement ordinary death benefit available.

## ST. LAWRENCE-LEWIS COUNTIES BOCES

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### NOTES TO AUDITED BASIC FINANCIAL STATEMENTS June 30, 2025

#### **NOTE 12 – PENSION PLANS - Continued**

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##### **ERS Benefits Provided - Continued**

###### Post-Retirement Benefit Increases

A cost-of-living adjustment is provided annually to: (i) all retirees who have attained age 62 and have been retired for five years; (ii) all retirees who have attained age 55 and have been retired for 10 years; (iii) all disability retirees, regard less of age, who have been retired for five years; (iv) ERS recipients of an accidental death benefit, regardless of age, who have been receiving such benefit for five years and (v) the spouse of a deceased retiree receiving a lifetime benefit under an option elected by the retiree at retirement. An eligible spouse is entitled to one- half the cost-of-living adjustment amount that would have been paid to the retiree when the retiree would have met the eligibility criteria. This cost-of-living adjustment is a percentage of the annual retirement benefit of the eligible retiree as computed on a base benefit amount not to exceed \$18,000 of the annual retirement benefit. The cost-of-living percentage shall be 50 percent of the annual Consumer Price Index as published by the U.S. Bureau of Labor but cannot be less than 1 percent or exceed 3 percent.

##### **Funding Policies**

The Systems are noncontributory except for employees who joined after July 27, 1976, who contribute 3 percent of their salary for the first ten years of membership, and employees who joined on or after January 1, 2010 who generally contribute 3.0% to 3.5% of their salary for their entire length of service. In addition, employee contribution rates under ERS tier VI vary based on a sliding salary scale. For TRS, contribution rates are established annually by the New York State Teachers' Retirement Board pursuant to Article 11 of the Education Law. For ERS, the Comptroller annually certifies the actuarially determined rates expressly used in computing the employers' contributions for the ERS' fiscal year ended March 31. The BOCES paid 100% of the required contributions as billed by the TRS and ERS for the current year and each of the two preceding years. (The BOCES chose to prepay the required contributions by December 15, 2024 and received an overall discount of \$9,259.)

The BOCES' share of the required contributions, based on covered payroll paid for the current and two preceding years were:

	<b>NYSTRS</b>	<b>NYSERS</b>
2024-2025	\$ 1,695,616	\$ 1,283,654
2023-2024	1,759,725	1,049,453
2022-2023	1,674,908	937,979

## ST. LAWRENCE-LEWIS COUNTIES BOCES

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### NOTES TO AUDITED BASIC FINANCIAL STATEMENTS June 30, 2025

#### **NOTE 12 – PENSION PLANS - Continued**

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##### **Pension Assets, Pension Liabilities, Pension Expense (Credit), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

At June 30, 2025, the BOCES' reported the following asset (liability) for its proportionate share of the net pension asset (liability) for each of the Systems. The net pension asset (liability) was measured as of March 31, 2025 for ERS and June 30, 2024 for TRS. The total pension asset (liability) used to calculate the net pension asset (liability) was determined by an actuarial valuation. The BOCES' proportion of the net pension asset (liability) was based on a projection of the BOCES' long-term share of contributions to the Systems relative to the projected contributions of all participating members, actuarially determined. This information was provided by the ERS and TRS Systems in reports provided to the BOCES.

	<b>ERS</b>	<b>TRS</b>
Measurement Date	March 31, 2025	June 30, 2024
BOCES' Proportionate Share of the Net Pension Asset (Liability)	\$ (4,650,334)	\$ 2,714,770
BOCES' Portion (%) of the Plan's Total		
Net Pension Asset (Liability)	0.0271224%	0.0909890%
Change in Proportion (%) Since the Prior Measurement Date	-0.0002835%	-0.001605%

**ST. LAWRENCE-LEWIS COUNTIES BOCES**

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**  
June 30, 2025

**NOTE 12 – PENSION PLANS - Continued**

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**Pension Assets, Pension Liabilities, Pension Expense (Credit), and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions - Continued**

For the year ended June 30, 2025, the BOCES' recognized pension expense (credit) of (\$388,354) for ERS and (\$68,542) for TRS. At June 30, 2025, the BOCES' reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<b>Deferred Outflows of Resources</b>		<b>Deferred Inflows of Resources</b>	
	<b>ERS</b>	<b>TRS</b>	<b>ERS</b>	<b>TRS</b>
Differences Between Expected and Actual Experience	\$ 1,154,244	\$ 2,923,309	\$ 54,446	\$ -
Changes of Assumptions	195,026	1,623,982	-	273,169
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	364,852	-	-	3,016,341
Changes in Proportion and Differences Between the BOCES' Contributions and Proportionate Share of Contributions	21,008	678,145	192,051	16,672
BOCES' Contributions Subsequent to the Measurement Date	415,984	1,768,365	-	-
<b>Total</b>	<b>\$ 2,151,114</b>	<b>\$ 6,993,801</b>	<b>\$ 246,497</b>	<b>\$ 3,306,182</b>

BOCES' contributions subsequent to the measurement date will be recognized as a reduction of the net pension asset (liability) in the year ended June 30, 2026, if applicable. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense for the year ended as follows:

	<b>ERS</b>	<b>TRS</b>
2026	\$ 736,759	\$ (1,189,672)
2027	1,126,333	3,497,163
2028	(413,061)	(383,495)
2029	38,602	(530,767)
2030	-	382,616
Thereafter	-	143,409

## ST. LAWRENCE-LEWIS COUNTIES BOCES

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### NOTES TO AUDITED BASIC FINANCIAL STATEMENTS June 30, 2025

#### **NOTE 12 – PENSION PLANS - Continued**

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##### **Actuarial Assumptions**

The total pension asset (liability) as of the measurement date was determined by using an actuarial valuation as noted in the table below, with update procedures used to roll forward the total pension asset (liability) to the measurement date.

Significant actuarial assumptions used in the valuations were as follows:

	<b>ERS</b>	<b>TRS</b>
Measurement Date	March 31, 2025	June 30, 2024
Actuarial Valuation Date	April 1, 2024	June 30, 2023
Interest Rate	5.9%	6.95%
Salary Scale	4.3%	1.3%
Decrement Tables	April 1, 2015 - March 31, 2020	July 1, 2015 - June 30, 2020
System's Experience		System's Experience
Inflation Rate	2.9%	2.4%

For ERS, annuitant mortality rates are based on April 1, 2015 – March 31, 2020 System's experience with adjustments for mortality improvements based on Society of Actuaries' Scale MP-2021. For TRS, annuitant mortality rates are based on July 1, 2015 – June 30, 2020 System's experience with adjustments for mortality improvements based on Society of Actuaries' Scale MP-2021.

For ERS, the actuarial assumptions were based on the results of an actuarial experience study for the period April 1, 2015 – March 31, 2020. For TRS, the assumptions were computed by the TRS' Office of the Actuary and adopted by the TRS' Retirement Board in October 2021. The actuarial assumptions are based upon recent TRS member experience. Detailed assumption information may be found in the TRS' annual Actuarial Valuation Report.

For TRS the long-term expected rate of return on pension plan investments was determined in accordance with Actuarial Standard of Practice (ASOP) No. 27, *Selection of Economic Assumptions for Measuring Pension Obligations* and generally accepted accounting principles. ASOP No. 27 provides guidance on the selection of an appropriate assumed investment rate of return. Consideration was given to expected future real rates of return (expected returns, net of pension plan investment expense and inflation) for each major asset class as well as historical investment data and plan performance.

## ST. LAWRENCE-LEWIS COUNTIES BOCES

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### NOTES TO AUDITED BASIC FINANCIAL STATEMENTS June 30, 2025

#### **NOTE 12 – PENSION PLANS - Continued**

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##### **Actuarial Assumptions - Continued**

For ERS, the long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns net of investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Best estimates of the arithmetic real rates of return for each major asset class included in the target asset allocation are as follows:

	<b>ERS</b>	<b>TRS</b>
Measurement Date	March 31, 2025	June 30, 2024
Asset Type		
Domestic Equity	3.54%	6.60%
International Equity	6.57%	7.40%
Private Equity	7.25%	10.00%
Global Equity		6.90%
Real Estate	4.95%	6.30%
Opportunistic / Absolute Return Strategies Portfolio	5.25%	
Credit	5.40%	
Real Assets	5.55%	
Fixed Income	2.00%	
Cash	0.25%	0.50%
Private Debt		5.90%
Real Estate Debt		3.90%
Domestic Fixed Income Securities		2.60%
Global Bonds		2.50%
High-Yield Bonds		4.80%

## ST. LAWRENCE-LEWIS COUNTIES BOCES

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### NOTES TO AUDITED BASIC FINANCIAL STATEMENTS June 30, 2025

#### **NOTE 12 – PENSION PLANS - Continued**

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##### **Discount Rate**

The discount rate used to calculate the total pension asset (liability) was 5.9% for ERS and 6.95% for TRS. The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made at the current contribution rates and that contributions from employers will be made at statutorily required rates, actuarially determined. Based upon the assumptions, the Systems' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension asset (liability).

##### **Sensitivity of the Proportionate Share of the Net Pension Asset (Liability) to the Discount Rate Assumption**

The following presents the BOCES' proportionate share of the net pension asset (liability) calculated using the discount rate of 5.9% for ERS and 6.95% for TRS, as well as what the BOCES' proportionate share of the net pension asset (liability) would be if it were calculated using a discount rate that is 1-percentage point lower (4.9% for ERS and 5.95% for TRS) or 1-percentage point higher (6.9% for ERS and 7.95% for TRS) than the current rate:

	<b>ERS</b>	<b>Current</b>		
		<b>1% Decrease</b> <b>(4.9%)</b>	<b>Assumption</b> <b>(5.9%)</b>	<b>1% Increase</b> <b>(6.9%)</b>
Employer's Proportionate Share of the Net Pension Asset (Liability)		\$ (13,458,653)	\$ (4,650,334)	\$ 2,704,617
<b>TRS</b>		<b>Current</b>		
		<b>1% Decrease</b> <b>(5.95%)</b>	<b>Assumption</b> <b>(6.95%)</b>	<b>1% Increase</b> <b>(7.95%)</b>
Employer's Proportionate Share of the Net Pension Asset (Liability)		\$ (12,539,678)	\$ 2,714,770	\$ 15,544,170

## ST. LAWRENCE-LEWIS COUNTIES BOCES

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### NOTES TO AUDITED BASIC FINANCIAL STATEMENTS June 30, 2025

#### **NOTE 12 – PENSION PLANS - Continued**

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##### **Pension Plan Fiduciary Net Position**

The components of the current year net pension asset (liability) of the employers as of the respective measurement dates, were as follows:

	(Dollars in Thousands)		
	<b>ERS</b>	<b>TRS</b>	<b>Total</b>
Measurement Date	March 31, 2025	June 30, 2024	
Employer's Total Pension Asset (Liability)	\$ (247,600,239)	\$ (142,837,827)	\$ (390,438,066)
Plan Net Position	<u>230,454,512</u>	<u>145,821,435</u>	<u>376,275,947</u>
Employer's Net Pension Asset (Liability)	<u>\$ (17,145,727)</u>	<u>\$ 2,983,608</u>	<u>\$ (14,162,119)</u>
Ratio of Plan Net Position to the Employer's Total Pension Asset (Liability)	93.08%	102.09%	

##### **Payables to the Pension Plan**

For ERS, employer contributions are paid annually based on the System's fiscal year which ends on March 31. Accrued retirement contributions as of June 30, 2025 represent the projected employer contribution for the period of April 1, 2025 through June 30, 2025 based on paid ERS wages multiplied by the employer's contribution rate, by tier. Accrued retirement contributions as of June 30, 2025 amounted to \$415,984. Employee contributions are remitted monthly.

For TRS, employer and employee contributions for the fiscal year ended June 30, 2025 are paid to the System in September, October and November 2025 through a state aid intercept. Accrued retirement contributions as of June 30, 2025 represent employee and employer contributions for the fiscal year ended June 30, 2025 based on paid TRS wages multiplied by the employer's contribution rate, by tier and employee contributions for the fiscal year as reported to the TRS System. Accrued retirement contributions as of June 30, 2025 amounted to \$2,114,090.

ST. LAWRENCE-LEWIS COUNTIES BOCES

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**  
June 30, 2025

**NOTE 13 – INTERFUND TRANSACTIONS – GOVERNMENTAL FUNDS**

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Interfund balances at June 30, 2025 are as follows:

	Interfund		Interfund	
	Receivables	Payables	Revenues	Expenditures
General	\$ 1,396,239	\$ 2,209,284	\$ 302,849	\$ 850,221
Special Aid	1,305	1,396,239	-	-
Capital Projects	<u>2,206,211</u>	<u>-</u>	<u>850,221</u>	<u>302,849</u>
Total Governmental Funds	<u>3,603,755</u>	<u>3,605,523</u>	<u>1,153,070</u>	<u>1,153,070</u>
Custodial Fund	<u>1,768</u>	<u>-</u>	<u>-</u>	<u>-</u>
Total	<u><u>\$ 3,605,523</u></u>	<u><u>\$ 3,605,523</u></u>	<u><u>\$ 1,153,070</u></u>	<u><u>\$ 1,153,070</u></u>

The BOCES typically loans resources between funds for the purpose of mitigating the effects of transient cash flow issues. The General Fund advanced funds to the Special Aid Fund to provide temporary cash until New York State has reimbursed the grant programs.

## ST. LAWRENCE-LEWIS COUNTIES BOCES

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### NOTES TO AUDITED BASIC FINANCIAL STATEMENTS

June 30, 2025

#### **NOTE 14 – FUND BALANCE EQUITY**

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The following is a summary of the Governmental Funds fund balances of the BOCES at June 30, 2025:

Fund Balances	General	Special Aid	Capital Projects	Total Governmental Funds
<b>Restricted</b>				
Employee Benefit Accrued Liability	\$ 702,762	\$ -	\$ -	\$ 702,762
Retirement Contributions	682,317	-	-	682,317
Unemployment Insurance	764,822	-	-	764,822
Advanced Technical Equipment	-	-	394,502	394,502
Debt Reserve - DASNY	-	-	72,662	72,662
BOCES-wide Capital Projects	-	-	2,512,655	2,512,655
<b>Assigned</b>				
Special Aid	-	<u>163,607</u>	-	<u>163,607</u>
Total Governmental Fund Balances	<u>\$ 2,149,901</u>	<u>\$ 163,607</u>	<u>\$ 2,979,819</u>	<u>\$ 5,293,327</u>

#### **NOTE 15 – POSTEMPLOYMENT (HEALTH INSURANCE) BENEFITS**

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##### **General Information about the OPEB Plan**

*Plan Description* – The BOCES' defined benefit OPEB plan, provides OPEB for all permanent full-time employees of the BOCES. The plan is a single-employer defined benefit OPEB plan administered by the BOCES. Article 11 of the State Compiled Statutes grants the authority to establish and amend the benefit terms and financing requirements to the BOCES Board, subject to applicable collective bargaining and employment agreements, and Board of Education policy. The plan does not issue a separate financial report since there are no assets legally segregated for the sole purpose of paying benefits under the Plan. No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75.

*Benefits Provided* – The BOCES provides healthcare benefits for retirees and their dependents. The benefit terms are dependent on which contract each employee falls under. The specifics of each contract are on file at the BOCES offices and are available upon request.

## ST. LAWRENCE-LEWIS COUNTIES BOCES

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### NOTES TO AUDITED BASIC FINANCIAL STATEMENTS June 30, 2025

#### **NOTE 15 – POSTEMPLOYMENT (HEALTH INSURANCE) BENEFITS - Continued**

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##### **General Information about the OPEB Plan - Continued**

*Employees Covered by Benefit Terms* – At July 1, 2024, the following employees were covered by the benefit terms:

Inactive employees or beneficiaries currently receiving benefit payments	479
Inactive employees entitled to but not yet receiving benefit payments	-
Active employees	<hr/> 476
Total Covered Employees	<hr/> 955

The BOCES provides two self-insured traditional indemnity plans to eligible retirees and dependents through the St. Lawrence-Lewis Health Insurance Consortium (the Plan). The Plan allows eligible BOCES' employees and spouses to continue health coverage upon retirement. Separate financial statements are issued for the Plan.

All active employees and retirees are subject to the following eligibility and contribution requirements:

##### Administration

- Eligibility for postretirement benefits for NYS TRS and NYS ERS employees requires a minimum age of 55 with at least 10 years of service with the BOCES or one of its component districts to be eligible for the BOCES post-employment health plan.
- Plan: Rider 11
- All retirees who retire prior to 7/1/2017 are required to contribute 0% of the individual premium. All retirees who retire between 7/1/2017 and 6/30/21 are required to contribute 10% of the individual plan premium amount. All retirees who retire on or after 7/1/2021 are required to contribute 12% of the individual plan premium amount.
- All spouses are required to contribute 25% of the difference between the individual and family premiums.
- Surviving spouses may only continue coverage through COBRA for 18 months.

## ST. LAWRENCE-LEWIS COUNTIES BOCES

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### NOTES TO AUDITED BASIC FINANCIAL STATEMENTS June 30, 2025

#### **NOTE 15 – POSTEMPLOYMENT (HEALTH INSURANCE) BENEFITS - Continued**

---

##### **General Information about the OPEB Plan - Continued**

###### Non-Unit

- Eligibility for postretirement benefits for NYS TRS and NYS ERS employees must be at least age 55 with at least 10 years of service with the BOCES or one of its component districts to be eligible for the BOCES post-employment health plan.
- Plan: Rider 11
- All retirees who retire prior to 7/1/2017 are required to contribute 0% of the individual premium. All retirees who retire between 7/1/2017 and 6/30/21 are required to contribute 5% of the individual plan premium amount. All retirees who retire on or after 7/1/2021 are required to contribute 7% of the individual plan premium amount.
- All spouses are required to contribute 25% of the difference between the individual and family premiums.
- Surviving spouses may only continue coverage through COBRA for 18 months.

###### Federation

- NYS TRS members retiring on or after 7/1/2022 must have at least 10 years of continuous service with the BOCES. All other members retiring prior to 7/1/2022 must be at least age 55 with at least 5 years of service with the BOCES to be eligible for the BOCES postemployment health plan.
- Plan: Rider 10
- All retirees are required to contribute 0% of the individual premium.
- All spouses are required to contribute 25% of the difference between the individual and family premiums.
- Surviving spouses may only continue coverage through COBRA for 18 months.

**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**  
June 30, 2025

**NOTE 15 – POSTEMPLOYMENT (HEALTH INSURANCE)  
BENEFITS - Continued**

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**General Information about the OPEB Plan - Continued**

**Support Staff**

- NYS ERS employees hired prior to 7/1/2017 must be at least age 55 with at least 10 years of service with the BOCES to be eligible for the BOCES postemployment health plan. Members hired on or after 7/1/2017 must be at least age 55 with at least 15 years of service with the BOCES to be eligible for the BOCES post-employment health plan.
- Plan: Rider 11
- All retirees who retire prior to 7/1/2017 are required to contribute 0% of the individual premium. All retirees who retire between 7/1/2017 and 6/30/2021 are required to contribute 5% of the individual plan premium amount. All retirees who retire on or after 7/1/2021 are required to contribute 10% of the individual plan premium amount.
- All spouses are required to contribute 25% of the difference between the individual and family premiums.
- Surviving spouses may only continue coverage through COBRA for 18 months.

**Teachers**

- NYS TRS employees must be at least age 55 with at least 10 years of service with the BOCES to be eligible for the BOCES postemployment health plan.
- Plan: Rider 10
- All retirees are required to contribute 0% of the individual premium.
- All spouses are required to contribute 25% of the difference between the individual and family premiums.
- Surviving spouses may only continue coverage through COBRA for 18 months.

## ST. LAWRENCE-LEWIS COUNTIES BOCES

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### NOTES TO AUDITED BASIC FINANCIAL STATEMENTS June 30, 2025

#### **NOTE 15 – POSTEMPLOYMENT (HEALTH INSURANCE) BENEFITS - Continued**

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##### **General Information about the OPEB Plan - Continued**

The BOCES reimburses the full Medicare Part B amount for all retirees and dependents eligible for postemployment health insurance benefits. Surviving spouses do not receive reimbursements.

The BOCES recognizes the cost of providing health insurance annually as expenditures in the General Fund of the fund financial statements as payments are made. For the year ended June 30, 2025, the BOCES recognized \$7,089,560 for its share of insurance premiums for currently retired employees.

##### **Total OPEB Liability**

The BOCES has obtained an actuarial valuation report as of June 30, 2025 which indicates that the total liability for other postemployment benefits is \$249,998,794 which is reflected in the Statement of Net Position. The OPEB liability was measured as of July 1, 2024 and was determined by an actuarial valuation as of July 1, 2024.

*Actuarial Assumptions and Other Inputs* – The total OPEB liability in the July 1, 2024 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

##### **Actuarial Methods and Assumptions**

Measurement Date	07/01/24
Rate of Compensation Increase	3.00%
Discount Rate	3.93%

##### **Assumed Medical Trend Rates at June 30**

Health Care Cost Trend Rate Assumed for Next Fiscal Year	6.50%
Rate to Which the Cost Trend Rate is Assumed to Decline (the Ultimate Trend Rate)	4.04%
Fiscal Year that the Rate Reaches the Ultimate Trend Rate	2095

##### **Additional Information**

Actuarial Cost Method	Entry Age Normal
Amortization Method	Level Percentage
Amortization Period (in Years)	5.97
Method used to determine Actuarial Value of Assets	N/A

## ST. LAWRENCE-LEWIS COUNTIES BOCES

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### NOTES TO AUDITED BASIC FINANCIAL STATEMENTS June 30, 2025

#### **NOTE 15 – POSTEMPLOYMENT (HEALTH INSURANCE) BENEFITS - Continued**

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##### **Total OPEB Liability - Continued**

The discount rate was based on the 20-year high quality tax-exempt municipal index (Bond Buyer Weekly 20-Bond GO Index) as of the measurement date.

Mortality rates were based on the sex-distinct, job category-specific headcount weighted Pub-2010 Public Retirement Plans Mortality Tables for employees and health retirees, adjusted for mortality improvements with scale MP-2021 mortality improvement scale on a generational basis.

The actuarial assumptions used in the July 1, 2024 valuation were based on the results of an actuarial experience study for the period July 1, 2023 – June 30, 2024.

##### **Changes in the Total OPEB Liability**

Balance at June 30, 2024	\$ 244,401,177
<hr/>	
Changes for the Year	
Service Cost	6,920,221
Interest	9,037,642
Changes in Benefit Terms	(46,350)
Differences Between Expected and Actual Experience	7,031,727
Changes of Assumptions or Other Inputs	(9,916,071)
Benefit Payments	<u>(7,429,552)</u>
Net Changes	<u>5,597,617</u>
<hr/>	
Balance at June 30, 2025	<u>\$ 249,998,794</u>

Changes of assumptions and other inputs reflect a change in the discount rate from 3.65 percent on July 1, 2023 to 3.93 percent on July 1, 2024.

## ST. LAWRENCE-LEWIS COUNTIES BOCES

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### NOTES TO AUDITED BASIC FINANCIAL STATEMENTS June 30, 2025

#### **NOTE 15 – POSTEMPLOYMENT (HEALTH INSURANCE) BENEFITS - Continued**

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##### **Changes in the Total OPEB Liability - Continued**

*Sensitivity of the Total OPEB Liability to Changes in the Discount Rate* – The following presents the total OPEB liability of the BOCES, as well as what the BOCES' total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower (2.93 percent) or 1 percentage point higher (4.93 percent) than the current discount rate:

	<b>1% Decrease</b> <u>2.93%</u>	<b>Discount Rate</b> <u>3.93%</u>	<b>1% Increase</b> <u>4.93%</u>
Total OPEB Liability	<u>\$ 294,071,701</u>	<u>\$ 249,998,794</u>	<u>\$ 214,954,015</u>

*Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates* – The following presents the total OPEB liability of the BOCES, as well as what the BOCES' total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1 percentage point lower (3.04 percent) or 1 percentage point higher (5.04 percent) than the current healthcare cost trend rate:

	<b>1% Decrease</b> <b>Healthcare</b> <b>Cost Trend</b> <b>Rates (Trend</b> <b>Less 1%</b> <b>Decreasing to</b> <u><b>3.04%</b></u>	<b>Healthcare</b> <b>Cost Trend</b> <b>Rates (Trend</b> <b>at 4.04%)</b>	<b>1% Increase</b> <b>Healthcare</b> <b>Cost Trend</b> <b>Rates (Trend</b> <b>Plus 1%</b> <b>Increasing to</b> <u><b>5.04%</b></u>
Total OPEB Liability	<u>\$ 211,988,170</u>	<u>\$ 249,998,794</u>	<u>\$ 299,239,369</u>

ST. LAWRENCE-LEWIS COUNTIES BOCES

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**  
June 30, 2025

**NOTE 15 – POSTEMPLOYMENT (HEALTH INSURANCE)  
BENEFITS - Continued**

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**OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources  
Related to OPEB**

For the year ended June 30, 2025, the BOCES recognized OPEB expense of \$5,425,446. At June 30, 2025, the BOCES reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences Between Expected and Actual Experience	\$ 8,903,184	\$ 18,249,432
Changes of Assumptions or Other Inputs	17,442,313	24,845,281
Benefit Payments Subsequent to the Measurement Date	<u>7,985,158</u>	-
	<u><u>\$ 34,330,655</u></u>	<u><u>\$ 43,094,713</u></u>

BOCES benefit payments subsequent to the measurement date will be recognized as a reduction of the OPEB liability in the year ended June 30, 2026, if applicable. Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Fiscal Year Ending June 30,

2026	\$ (2,892,594)
2027	(2,878,389)
2028	(9,387,209)
2029	(1,122,375)
2030	(468,649)
Thereafter	-
	<u><u>\$ (16,749,216)</u></u>

## ST. LAWRENCE-LEWIS COUNTIES BOCES

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### NOTES TO AUDITED BASIC FINANCIAL STATEMENTS

June 30, 2025

#### **NOTE 16 – RISK MANAGEMENT**

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##### **General Information**

The BOCES is exposed to various risks of loss related to torts, theft, damage, injuries, errors and omissions, natural disasters, and other risks. These risks are covered by commercial insurance purchased from independent third parties. Settled claims from these risks have not exceeded commercial insurance coverage for the past two years.

##### **Consortiums and Self-Insured Plans**

The BOCES participates in the St. Lawrence-Lewis Counties School District Healthcare Plan (Plan), a non-risk-retained public entity risk pool for its employee health and accident insurance coverage. The pool is operated for the benefit of 18 individual governmental units located within the pool's geographic area and is considered a self-sustaining risk pool that will provide coverage for its members up to \$1,000,000 per insured event. The pool obtains independent coverage for insured events in excess of the \$1,000,000 limit, and the BOCES has essentially transferred all related risk to the pool.

Plan members are subject to a supplemental assessment in the event of deficiencies. If the Plan's assets were to be exhausted, members would be responsible for the plan's liabilities. The Plan uses a reinsurance agreement to reduce its exposure to large losses on insured events. Reinsurance permits recovery of a portion of losses from the reinsurer, although it does not discharge the liability of the Plan as direct insurer of the risks reinsured. The Plan establishes a liability for both reported and unreported insured events, which includes estimates of both future payments of losses and related claim adjustment expenses. However, because actual claims costs depend on complex factors, the process used in computing claims liabilities does not necessarily result in an exact amount. Such claims are based on the ultimate cost of claims (including future claim adjustment expenses) that have been reported but not settled and claims that have been incurred but not reported. Adjustments to claims liabilities are charged or credited to expense in the periods in which they are made.

The Plan issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained in writing: St. Lawrence-Lewis Counties School District Employee Medical Plan, Post Office Box 697, Canton, New York 13617.

The BOCES participates in the St. Lawrence-Lewis Counties School District Employees Workers' Compensation Plan, a risk-sharing pool, to insure Workers' Compensation claims. This is a public entity risk pool created under Article 5 of the Workers' Compensation Law to finance liability and risks related to Workers' Compensation claims. The BOCES' share of the liability for unbilled and open claims is \$-0-.

**ST. LAWRENCE-LEWIS COUNTIES BOCES**

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**NOTES TO AUDITED BASIC FINANCIAL STATEMENTS**

June 30, 2025

**NOTE 17 – COMMITMENTS AND CONTINGENCIES**

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The BOCES has received grants, which are subject to audit by agencies of the state and federal governments. Such audits may result in disallowances and a request for a return of funds. Based on prior years' experience, the BOCES' administration believes disallowances, if any, will be immaterial.

ST. LAWRENCE-LEWIS COUNTIES BOCES

REQUIRED SUPPLEMENTARY INFORMATION

**SCHEDULE OF CHANGES IN THE BOCES' TOTAL OPEB LIABILITY AND RELATED RATIOS  
LAST EIGHT FISCAL YEARS**

Ended June 30, 2025

Total OPEB Liability	2025	2024	2023	2022	2021	2020	2019	2018
Service Cost	\$ 6,920,221	\$ 7,426,304	\$ 11,366,260	\$ 11,681,087	\$ 6,489,325	\$ 6,734,026	\$ 6,113,323	\$ 8,080,556
Interest	9,037,642	8,626,644	6,466,557	6,349,620	7,528,898	7,972,946	6,915,960	6,046,105
Changes of Benefit Terms	(46,350)	-	-	-	(5,034,789)	-	(164,648)	-
Difference between Expected and Actual Experience	7,031,727	-	(37,392,192)	-	10,275,126	-	2,892,449	-
Changes in Assumptions and Other Inputs	(9,916,071)	(4,355,741)	(28,084,664)	3,668,656	53,620,922	(172,047)	1,997,814	(28,400,816)
Benefit Payments	<u>(7,429,552)</u>	<u>(7,120,456)</u>	<u>(6,681,676)</u>	<u>(6,362,587)</u>	<u>(5,376,378)</u>	<u>(5,019,834)</u>	<u>(3,912,746)</u>	<u>(3,672,669)</u>
<b>Net Change in Total OPEB Liability</b>	<b>5,597,617</b>	<b>4,576,751</b>	<b>(54,325,715)</b>	<b>15,336,776</b>	<b>67,503,104</b>	<b>9,515,091</b>	<b>13,842,152</b>	<b>(17,946,824)</b>
<b>Total OPEB Liability - Beginning</b>	<b>244,401,177</b>	<b>239,824,426</b>	<b>294,150,141</b>	<b>278,813,365</b>	<b>211,310,261</b>	<b>201,795,170</b>	<b>187,953,018</b>	<b>205,899,842</b>
<b>Total OPEB Liability - Ending</b>	<b>\$ 249,998,794</b>	<b>\$ 244,401,177</b>	<b>\$ 239,824,426</b>	<b>\$ 294,150,141</b>	<b>\$ 278,813,365</b>	<b>\$ 211,310,261</b>	<b>\$ 201,795,170</b>	<b>\$ 187,953,018</b>
<b>Covered Payroll</b>	<b>\$ 25,984,233</b>	<b>\$ 25,140,430</b>	<b>\$ 25,126,732</b>	<b>\$ 26,139,927</b>	<b>\$ 28,412,691</b>	<b>\$ 27,452,616</b>	<b>\$ 23,043,383</b>	<b>\$ 22,333,571</b>
<b>Total OPEB Liability as a Percentage of Covered Payroll</b>	<b>962.12%</b>	<b>972.14%</b>	<b>954.46%</b>	<b>1125.29%</b>	<b>981.30%</b>	<b>769.73%</b>	<b>875.72%</b>	<b>841.57%</b>

10 years of historical information will not be available upon implementation. An additional year of historical information will be added each year subsequent to the year of implementation until 10 years of historical data is available.

See paragraph on supplementary schedules included in independent auditor's report.

**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE  
– BUDGET (NON-GAAP) BASIS AND ACTUAL – GENERAL FUND**  
Year Ended June 30, 2025

	<b>Original Budget</b>	<b>Final Budget</b>
<b>REVENUES</b>		
Administration: 001	\$ 13,899,661	\$ 14,066,736
Occupational Instruction: 100-199	12,614,409	12,782,792
Instruction for Special Education: 200-299	24,906,287	22,662,462
Itinerant Services: 300-399	2,898,619	2,584,624
General Instruction: 400-499	1,373,600	2,284,132
Instructional Support: 500-599	10,528,048	12,470,382
Other Services: 600-699	9,309,171	10,357,115
Total Revenues	<u>75,529,795</u>	<u>77,208,243</u>
<b>OTHER FINANCING SOURCES</b>		
Transfers from Other Funds	-	302,849
Total Revenues and Other Financing Sources	<u>\$ 75,529,795</u>	<u>\$ 77,511,092</u>
<b>EXPENDITURES</b>		
Administration: 001	\$ 13,899,661	\$ 13,519,364
Occupational Instruction: 100-199	12,614,409	12,782,792
Instruction for Special Education: 200-299	24,906,287	22,662,462
Itinerant Services: 300-399	2,898,619	2,584,624
General Instruction: 400-499	1,373,600	2,284,132
Instructional Support: 500-599	10,528,048	12,470,382
Other Services: 600-699	9,309,171	10,357,115
Total Expenditures	<u>75,529,795</u>	<u>76,660,871</u>
<b>OTHER FINANCING USES</b>		
Transfers to Other Funds	-	850,221
Total Expenditures and Other Financing Uses	<u>75,529,795</u>	<u>77,511,092</u>
<b>OTHER CHANGES IN FUND BALANCE</b>		
Refund of Surplus Unpaid	-	-
Employee Benefit Accrued Liability	-	-
Reserve for Unemployment Insurance	-	-
Plus - Encumbrances, Ending	-	-
Less - Encumbrances, Beginning	-	-
Total Other Changes in Fund Balance	<u>-</u>	<u>-</u>
Total Expenditures, Other Financing Uses, and Other Changes in Fund Balance	<u>\$ 75,529,795</u>	<u>\$ 77,511,092</u>
Net Change in Fund Balance		
Fund Balance - Beginning of Year		
Fund Balance - End of Year		

**ST. LAWRENCE-LEWIS COUNTIES BOCES**

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<b>Actual</b>	<b>Final Budget Variance with Actual</b>	
\$ 14,066,736	\$ -	
12,782,792	-	
22,662,462	-	
2,584,624	-	
2,284,132	-	
12,470,382	-	
10,357,115	-	
<b><u>77,208,243</u></b>	<b><u>-</u></b>	
 <b><u>302,849</u></b>	 <b><u>-</u></b>	
<b><u>\$ 77,511,092</u></b>	<b><u>\$ -</u></b>	
 <b>Year-End Encumbrances</b>	<b>Final Budget Variance with Actual and Encumbrances</b>	
\$ 12,901,207	\$ 618,157	
12,555,355	227,437	
20,035,178	2,627,284	
2,385,344	199,280	
1,990,862	293,270	
11,775,396	694,986	
9,857,006	500,109	
<b><u>71,500,348</u></b>	<b><u>5,160,523</u></b>	
 <b><u>850,221</u></b>	 <b><u>-</u></b>	
<b><u>72,350,569</u></b>	<b><u>\$ -</u></b>	<b><u>\$ 5,160,523</u></b>
 5,160,523		
(4,090)		
1,096		
-		
-		
<b><u>5,157,529</u></b>		
 77,508,098		
2,994		
2,146,907		
<b><u>\$ 2,149,901</u></b>		

**Note to Required Supplementary Information Budget Basis of Accounting:** Budgets are adopted on the modified accrual basis of accounting consistent with accounting principles generally accepted in the United States of America.

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See paragraph on supplementary schedules included in independent auditor's report.

**ST. LAWRENCE-LEWIS COUNTIES BOCES**

**SCHEDULE OF THE BOCES' PROPORTIONATE SHARE OF THE NET PENSION ASSET (LIABILITY) – NYSLRS PENSION PLAN  
LAST TEN FISCAL YEARS**

Ended June 30, 2025

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
<b>Teachers' Retirement System (TRS)</b>										
BOCES' Proportion of the Net Pension Asset (Liability)	0.090989%	0.092594%	0.096475%	0.103743%	0.116244%	0.115271%	0.119098%	0.119893%	0.121264%	0.120681%
BOCES' Proportionate Share of the Net Pension Asset (Liability)	\$ 2,714,770	\$ (1,058,891)	\$ (1,851,260)	\$ 17,977,716	\$ (3,212,135)	\$ 2,994,748	\$ 2,153,611	\$ 911,303	\$ (1,298,787)	\$ 12,534,884
BOCES' Covered Payroll	\$17,685,227	\$17,353,157	\$17,200,305	\$17,626,373	\$19,751,351	\$19,346,224	\$19,403,963	\$18,993,009	\$18,731,976	\$18,127,290
BOCES' Proportionate Share of the Net Pension Asset (Liability) as a Percentage of its Covered Payroll	15.35%	6.10%	10.76%	101.99%	16.26%	15.48%	11.10%	4.80%	6.93%	69.15%
Plan Fiduciary Net Position as a Percentage of the Total Pension Asset (Liability)	102.09%	99.17%	98.57%	113.25%	97.76%	102.17%	101.53%	100.66%	99.01%	110.46%
<b>Employees' Retirement System (ERS)</b>										
BOCES' Proportion of the Net Pension Asset (Liability)	0.0271224%	0.0274059%	0.0282695%	0.0323724%	0.0315254%	0.0320241%	0.0322304%	0.0297029%	0.0291552%	0.0285994%
BOCES' Proportionate Share of the Net Pension Asset (Liability)	\$ (4,650,334)	\$ (4,035,260)	\$ (6,062,114)	\$ 2,646,311	\$ (31,391)	\$ (8,480,162)	\$ (2,283,625)	\$ (958,646)	\$ (2,739,484)	\$ (4,590,291)
BOCES' Covered Payroll	\$ 8,601,270	\$ 8,325,489	\$ 8,379,530	\$ 9,089,784	\$ 8,837,209	\$ 8,500,249	\$ 8,087,520	\$ 7,782,136	\$ 7,477,025	\$ 7,039,536
BOCES' Proportionate Share of the Net Pension Asset (Liability) as a Percentage of its Covered Payroll	54.07%	48.47%	72.34%	29.11%	0.36%	99.76%	28.24%	12.32%	36.64%	65.21%
Plan Fiduciary Net Position as a Percentage of the Total Pension Asset (Liability)	93.08%	93.88%	90.78%	103.65%	99.95%	86.39%	96.27%	98.24%	94.70%	90.68%

See paragraph on supplementary schedules included in independent auditor's report.

**ST. LAWRENCE-LEWIS COUNTIES BOCES**

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**SCHEDULE OF THE BOCES' CONTRIBUTIONS – NYSLRS PENSION PLAN  
LAST TEN FISCAL YEARS**

Ended June 30, 2025

	2025	2024	2023	2022	2021	2020	2019	2018	2017	2016
<b>Teachers' Retirement System (TRS)</b>										
Contractually Required Contribution	\$ 1,695,616	\$ 1,759,725	\$ 1,674,908	\$ 1,678,096	\$ 1,748,103	\$ 2,043,352	\$ 1,901,178	\$ 2,226,686	\$ 2,481,242	\$ 3,177,819
Contributions in Relation to the Contractually Required Contribution	<u>1,695,616</u>	<u>1,759,725</u>	<u>1,674,908</u>	<u>1,678,096</u>	<u>1,748,103</u>	<u>2,043,352</u>	<u>1,901,178</u>	<u>2,226,686</u>	<u>2,481,242</u>	<u>3,177,819</u>
Contribution Deficiency (Excess)	<u>\$ -</u>									
BOCES' Covered Payroll	\$ 17,685,227	\$ 17,353,157	\$ 17,200,305	\$ 17,626,373	\$ 19,751,351	\$ 19,346,224	\$ 19,403,963	\$ 18,993,009	\$ 18,731,976	\$ 18,127,290
Contributions as a Percentage of Covered Payroll	9.59%	10.14%	9.74%	9.52%	8.85%	10.56%	9.80%	11.72%	13.25%	17.53%
<b>Employees' Retirement System (ERS)</b>										
Contractually Required Contribution	\$ 1,283,654	\$ 1,049,453	\$ 937,979	\$ 1,412,650	\$ 1,250,225	\$ 1,200,403	\$ 1,155,106	\$ 1,152,097	\$ 1,116,579	\$ 1,189,665
Contributions in Relation to the Contractually Required Contribution	<u>1,283,654</u>	<u>1,049,453</u>	<u>937,979</u>	<u>1,412,650</u>	<u>1,250,225</u>	<u>1,200,403</u>	<u>1,155,106</u>	<u>1,152,097</u>	<u>1,116,579</u>	<u>1,189,665</u>
Contribution Deficiency (Excess)	<u>\$ -</u>									
BOCES' Covered Payroll	\$ 8,601,270	\$ 8,325,489	\$ 8,379,530	\$ 9,089,784	\$ 8,837,209	\$ 8,500,249	\$ 8,087,520	\$ 7,782,136	\$ 7,477,025	\$ 7,039,536
Contributions as a Percentage of Covered Payroll	14.92%	12.61%	11.19%	15.54%	14.15%	14.12%	14.28%	14.80%	14.93%	16.90%

See paragraph on supplementary schedules included in independent auditor's report.

ST. LAWRENCE-LEWIS COUNTIES BOCES

**SUPPLEMENTARY INFORMATION**

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**SCHEDULE OF CHANGE FROM ADOPTED BUDGET TO FINAL BUDGET –  
GENERAL FUND**

Year Ended June 30, 2025

**CHANGE FROM ADOPTED BUDGET TO FINAL BUDGET**

Adopted Budget	\$ 75,529,795
Add: Prior Year's Encumbrances	<hr/> -
Original Budget	75,529,795
Budget Revision	<hr/> 1,981,297
Final Budget	<hr/> \$ 77,511,092

The Original Budget was Revised for the Following Programs:

Budget Increases (Decreases)	
Administration	\$ 167,075
Occupational Instruction	168,383
Instruction for Special Education	(2,243,825)
Itinerant Services	(313,995)
General Instruction	910,532
Instructional Support	1,942,334
Other Services	1,047,944
Operating Transfers In	<hr/> 302,849
Total Budget Increase	<hr/> \$ 1,981,297

**ST. LAWRENCE-LEWIS COUNTIES BOCES**

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**ANALYSIS OF ACCOUNT A431 SCHOOL DISTRICTS**  
Year Ended June 30, 2025

**JULY 1 - CREDIT BALANCE** \$ (5,218,575)

**Debits:**

Billings to School Districts 11,629,930

Refund of Balances Due School Districts 5,218,575

Encumbrances - End of Year 

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**TOTAL DEBITS** 

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 16,848,505

**Credits:**

Collection from School Districts 11,629,930

Adjustment - Credits to School Districts:  
Revenues in Excess of Expenditures 5,160,523

Encumbrance - Beginning of Year 

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**TOTAL CREDITS** 

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 16,790,453

**JUNE 30 - CREDIT BALANCE** \$ (5,160,523) 

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**ST. LAWRENCE-LEWIS COUNTIES BOCES**

**SCHEDULE OF CAPITAL PROJECTS FUND – PROJECT EXPENDITURES AND FINANCING RESOURCES**  
Year Ended June 30, 2025

<b>Project Title</b>	<b>Original Appropriation</b>	<b>Revised Appropriation</b>	<b>Expenditures</b>			<b>Unexpended Balance</b>	<b>Methods of Financing</b>		<b>Total</b>	<b>Fund Balance (Deficit) 6/30/2025</b>
			<b>Prior Year</b>	<b>Current Year</b>	<b>Total</b>		<b>Proceeds of Obligations</b>	<b>Local Sources</b>		
CTE Renovation SATC #0012-011	\$ 17,865,446	\$17,865,446	\$18,095,437	\$ 968	\$ 18,096,405	\$ (230,959)	\$ 17,913,993	\$ 205,350	\$ 18,119,343	\$ 22,938
CTE Renovation NWT #0014-008	16,578,511	16,578,511	16,777,167	-	16,777,167	(198,656)	16,269,235	187,150	16,456,385	(320,782)
CTE Renovation SWT #0013-011	9,056,043	9,056,043	9,179,852	-	9,179,852	(123,809)	9,377,913	107,500	9,485,413	305,561
Energy Performance Contract	1,401,267	1,436,617	1,432,237	726	1,432,963	3,654	1,436,617	-	1,436,617	3,654
ESC Paving	319,500	350,302	288,612	39,165	327,777	22,525	-	350,302	350,302	22,525
CTE Gates	395,000	431,227	291,481	69,179	360,660	70,567	-	431,227	431,227	70,567
ESC Conference Room	255,000	272,381	183,411	81,440	264,851	7,530	-	272,381	272,381	7,530
Seaway Emergency Pump Station	50,000	50,000	-	29,399	29,399	20,601	-	50,000	50,000	20,601
Seaway Welding	241,000	241,000	-	202,622	202,622	38,378	-	241,000	241,000	38,378
Future Projects	-	-	-	-	-	-	-	2,341,683	2,341,683	2,341,683
<b>Totals</b>	<b>\$ 46,161,767</b>	<b>\$46,281,527</b>	<b>\$46,248,197</b>	<b>\$ 423,499</b>	<b>\$ 46,671,696</b>	<b>\$ (390,169)</b>	<b>\$ 44,997,758</b>	<b>\$ 4,186,593</b>	<b>\$ 49,184,351</b>	<b>\$ 2,512,655</b>

See paragraph on supplementary schedules included in independent auditor's report.

ST. LAWRENCE-LEWIS COUNTIES BOCES

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**NET INVESTMENT IN CAPITAL ASSETS**

Year Ended June 30, 2025

Capital Assets, Net	\$ 55,696,352
Premium on Bonds Payable	\$ 4,974,044
Short-Term Portion of Bonds Payable	2,225,000
Long-Term Portion of Bonds Payable	35,195,000
Short-Term Portion of Installment Debt	87,000
Long-Term Portion of Installment Debt	1,099,617
Short-Term Portion of Lease Liability	530,717
Long-Term Portion of Lease Liability	<u>1,105,140</u>
	<u>45,216,518</u>
Net Investment in Capital Assets	<u>\$ 10,479,834</u>

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See paragraph on supplementary schedules included in independent auditor's report.

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

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**BOARD OF EDUCATION  
ST. LAWRENCE LEWIS COUNTIES BOCES**

We have audited, in accordance with the auditing standards of generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of the St. Lawrence-Lewis Counties BOCES as of and for the year ended June 30, 2025, and the related notes to the financial statements, which collectively comprise the St. Lawrence-Lewis Counties BOCES's basic financial statements and have issued our report thereon dated October 13, 2025.

**Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered St. Lawrence-Lewis Counties BOCES's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of St. Lawrence-Lewis Counties BOCES's internal control. Accordingly, we do not express an opinion of the effectiveness of St. Lawrence-Lewis Counties BOCES's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

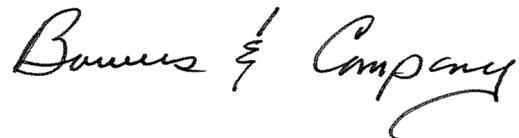
Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

### **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether St. Lawrence-Lewis Counties BOCES's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statements amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in cursive ink that reads "Barnes & Company". The signature is fluid and includes a small ampersand between "Barnes" and "Company".

Watertown, New York  
October 13, 2025

October 13, 2025

To the President and Members  
of the Board of Education of the  
St. Lawrence Lewis Counties BOCES

We have audited the financial statements of the governmental activities, and each major fund of St. Lawrence Lewis Counties BOCES for the year ended June 30, 2025. Professional standards require that we provide you with information about our responsibilities under generally accepted auditing standards, *Government Auditing Standards* and the Uniform Guidance, as well as certain information related to the planned scope and timing of our audit. We have communicated such information in our letter to you dated June 2, 2025. Professional standards also require that we communicate to you the following information related to our audit.

**Significant Audit Matters**

*Qualitative Aspects of Accounting Practices*

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by St. Lawrence Lewis Counties BOCES are described in Note 1 to the financial statements. As described in Note 3 to the financial statements, the St. Lawrence Lewis Counties BOCES changed accounting policies related to the estimation of compensated absences liabilities by adopting Statement of Governmental Accounting Standards (GASB Statement) No. 101, *Compensated Absences*, in 2025. We noted no transactions entered into by St. Lawrence Lewis Counties BOCES during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statements in the proper period.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimates affecting the financial statement were:

Management's estimate of the depreciation is based on economic useful lives of capital asset classes.

Management estimates actuarial assumptions that are used to determine pension asset (liabilities) and annual pension cost for the year in accordance with GASB Statement No. 68.

Management estimates actuarial assumptions that are used to determine annual postretirement cost for the year in accordance with GASB Statement No. 75.

President and Members  
of the Board of Education of the  
St. Lawrence-Lewis Counties BOCES  
October 13, 2025  
Page 2

Management's estimate of present value of right to use leased assets, and lease liability is based on the discount rate or implicit interest rate within the agreements in accordance with GASB Statement No. 87, *Leases*.

Management develops estimates and assumptions based upon historical employee leave data to measure the liability for compensated absences in accordance with GASB Statement No. 101, *Compensated Absences*.

We have evaluated the key factors and assumptions used to develop the estimates in determining that they are reasonable in relation to the financial statements taken as a whole.

The financial statement disclosures are neutral, consistent, and clear.

#### *Difficulties Encountered in Performing the Audit*

We encountered no significant difficulties in dealing with management in performing and completing our audit.

#### *Corrected and Uncorrected Misstatements*

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are clearly trivial, and communicate them to the appropriate level of management. Management has corrected all such misstatements. The attached material misstatements detected as a result of audit procedures were corrected by management.

#### *Disagreements with Management*

For purposes of this letter, a disagreement with management is a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

#### *Management Representations*

We have requested certain representations from management that are included in the management representation letter dated October 13, 2025.

#### *Management Consultations with Other Independent Accountants*

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to St. Lawrence Lewis Counties BOCES' financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

President and Members  
of the Board of Education of the  
St. Lawrence-Lewis Counties BOCES  
October 13, 2025  
Page 3

*Other Audit Findings or Issues*

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as St. Lawrence Lewis Counties BOCES' auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

Other Matters

We applied certain limited procedures to *Management's Discussion and Analysis, Schedule of Changes in the BOCES' Total OPEB Liability and Related Ratios, Schedule of Revenues, Expenditures, and Changes in Fund Balance – Budget (Non-GAAP Basis) and Actual – General Fund, Schedule of BOCES' Proportionate Share of the Net Pension Asset (Liability) – NYSLRS Pension Plan, and the Schedule of the BOCES' Contributions – NYSLRS Pension Plan*, which are required supplementary information (RSI) that supplements the basic financial statements. Our procedures consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We did not audit the RSI and do not express an opinion or provide any assurance on the RSI.

We were engaged to report on *Schedule of Change from Adopted Budget to Final Budget – General Fund, Analysis of Account A431 School Districts, Schedule of Capital Projects Fund – Project Expenditures and Financing Resources, and Net Investment in Capital Assets*, which accompany the financial statements but are not RSI. With respect to this supplementary information, we made certain inquiries of management and evaluated the form, content, and methods of preparing the information to determine that the information complies with accounting principles generally accepted in the United States of America, the method of preparing it has not changed from the prior period, and the information is appropriate and complete in relation to our audit of the financial statements. We compared and reconciled the supplementary information to the underlying accounting records used to prepare the financial statements or to the financial statements themselves.

Restriction on Use

This information is intended solely for the information and use of the Board of Education and management of St. Lawrence Lewis Counties BOCES and is not intended to be, and should not be, used by anyone other than these specified parties.

Very truly yours,

*Bowers & Company*

President and Members  
of the Board of Education of the  
St. Lawrence-Lewis Counties BOCES  
October 13, 2025  
Page 4

### **Material Misstatements Corrected by Management**

#### **Governmental Funds**

##### ***Capital Projects Fund:***

###### **Adjusting Journal Entries JE # 1**

To roll fund balance and correctly report use of reserve funds for purchase of instructional equipment

751	Interfund Transfers Out	62,849.00
00915-00	Assigned Unappr Fund Bal	62,849.00
<b>Total</b>		<b><u>62,849.00</u></b>

###### **Adjusting Journal Entries JE # 3**

To correct DASNY debt service payments, use of reserve to reduce payments

751	Interfund Transfers Out	240,000.00
750-9000-241-000	Interest Subsidy Advance - DASNY	240,000.00
<b>Total</b>		<b><u>240,000.00</u></b>

##### ***Special Aid Fund:***

###### **Adjusting Journal Entries JE # 1**

To roll fund balance from PY audited financials

F00917-00	Unassigned Fund Balance	96,144.00
F0901.240	Unclassified Revenues	96,144.00
<b>Total</b>		<b><u>96,144.00</u></b>

#### **Fiduciary Fund**

##### ***Custodial Fund:***

###### **Adjusting Journal Entries JE # 1**

To account for revenues & expenses for health plan and workers compensation

1935.0 Claims Paid	85,687,988.00
1935.1 Other Related Deductions	4,406,287.00
923-00 Restricted Net Position	5,798,948.00
2770.0 Premiums from Districts	80,149,368.00
2770.1 Other Related Additions	15,743,855.00
<b>Total</b>	<b><u>95,893,223.00</u></b>

President and Members  
of the Board of Education of the  
St. Lawrence-Lewis Counties BOCES  
October 13, 2025  
Page 5

**Material Misstatements Corrected by Management - Continued**

**Government Wide**

***Non-Current Governmental Assets:***

**Adjusting Journal Entries JE # 1**

To adjust TRS per GASB 68 valuation

K00108	Net Pension Asset-TRS	2,714,770.00
K00159	Non-Current Governmental Asset	1,789,015.00
K00496	Deferred Outflows of Res-TRS	925,755.00
<b>Total</b>		<b><u>2,714,770.00</u></b>